



**REGIONAL DISTRICT OF CENTRAL KOOTENAY**

**CRESTON VALLEY SERVICES COMMITTEE  
OPEN MEETING AGENDA**

**9:00 a.m. MST**

**Thursday, December 7, 2023**

**Creston & District Community Complex – Creston Erickson Room  
312 19th Avenue North, Creston, BC**

To promote openness, transparency and provide accessibility to the public we provide the ability to attend all RDCK meetings in-person or remote.

**Join by Video:**

<https://nelsonho.webex.com/nelsonho/j.php?MTID=mc26cd58b105d652d53180d6a28e14802>

**Join by Phone:**

+1-604-449-3026 Canada Toll (Vancouver)

**Meeting Number (access code): 2773 163 7980**

**Meeting Password: cPpa36GQjM2**

**In-Person Location:** Creston & District Community Complex - Creston Erickson Room  
312 19th Avenue North, Creston, BC

**COMMITTEE MEMBERS PRESENT**

|                                  |                  |
|----------------------------------|------------------|
| Committee Member A. DeBoon       | Town of Creston  |
| Committee Member G. Jackman      | Electoral Area A |
| Committee Member R. Tierney      | Electoral Area B |
| Committee Member K. Vandenberghe | Electoral Area C |

**MEMBERS ABSENT**

**RDCK STAFF PRESENT**

|            |  |
|------------|--|
| S. Horn    | Chief Administrative Officer – RDCK                |
| Y. Malloff | Chief Financial Officer – RDCK                     |
| J. Chirico | General Manager of Community Services              |
| C. Stanley | Regional Manager – Operations and Asset Management |
| N. Hannon  | Regional Fire Chief                                |
| J. Dupuis  | Bylaw Enforcement Supervisor                       |
| T. Wayling | Regional Programming Manager                       |

|            |   |
|------------|---|
| J. Jackson | Emergency Program Coordinator – Creston |
| C. Gaynor  | Regional Parks Manager                  |
| M. Crowe   | Park Planner                            |
| T. Dool    | Research Analyst                        |
| K. Shyiak  | Meeting Coordinator                     |

**CRESTON STAFF PRESENT**

|           |  |
|-----------|--|
| M. Moore  | Chief Administrative Officer – Creston |
| J. Riel   | Fire Chief – Creston Fire Rescue       |
| A. Mondia | Councillor – Town of Creston           |

**GUESTS PRESENT**

|               |   |
|---------------|---|
| Debby Johnson | Board Director – Wildsight Creston Valley<br>Project Lead – Creston Valley Rod and Gun Club Committee |
| Melanie Joy   | Chair – Creston Valley Chamber of Commerce  |

\_\_\_\_\_ out of \_\_\_\_\_ voting Commission/Committee members were present – quorum was met.

**1. CALL TO ORDER**

Chair DeBoon called the meeting to order at [Time] a.m.

**2. TRADITIONAL LANDS ACKNOWLEDGEMENT STATEMENT**

We acknowledge and respect the indigenous peoples within whose traditional lands we are meeting today.

**3. ADOPTION OF AGENDA**

**MOVED** and Seconded,  
And Resolved:

The Agenda for the December 7, 2023 Creston Valley Services Committee meeting, be adopted as circulated.

**Carried/Defeated/Referred**

**4. RECEIPT OF MINUTES**

The November 2, 2023 Creston Valley Services Committee (CVSC) minutes, have been received.

**5. DELEGATE(S)**

**5.1 Creston Valley Chamber of Commerce**

Melanie Joy, President, Creston Valley Chamber of Commerce, will provide an introduction of the Creston Valley Chamber of Commerce to the Committee and will provide a PowerPoint presentation regarding their Strategic Plan, Board Members and 2023 Business Walk Report.

The Creston Valley Chamber of Commerce, A Look into 2024 PowerPoint presentation has been received.

## **5.2 Wildsight Creston Valley and Creston Valley Rod and Gun Club**

Debby Johnson, Board Director, Wildsight Creston Valley and Project Lead, Creston Valley Rod and Gun Club will provide a presentation that aims to inform the Creston Valley Services Committee of the dangers of certain types of fencing for wildlife through a mailed brochure to the residents.

The Wildlife Friendly Fencing brochure dated December 2023 has been received.

The Committee will discuss the funding request from Debby Johnson for 2024 budget in the amount of \$3,000 to cover the costs to print and distribute the Wildlife Friendly Fencing brochure to residents.

## **6. NEW BUSINESS**

### **6.1 Creston Grain Elevators**

Director Vandenberghe will provide information around the recent financial contributions to one or both of the grain elevators.

### **6.2 2024 Meeting Schedule**

Proposed 2024 Creston Valley Services Committee meeting dates with a start time of 9:00 a.m.:

- Thursday January 4, 2024
- Thursday February 8, 2024 \*moved one week ahead due to LOS/LGLA Forums
- Thursday March 7, 2024
- Thursday April 4, 2024
- Thursday May 2, 2024
- Thursday May 30, 2024 \*moved one week earlier due to FCM convention on June 6
- Thursday July 4, 2024
- Thursday August 1, 2024
- Thursday September 5, 2024
- Thursday October 3, 2024
- Thursday November 7, 2024
- Thursday December 5, 2024

**Carried/Defeated/Referred**

## **7. STAFF REPORTS**

### **7.1 Traditional Use Study (TUS) Park Priority Report**

The Ktunaxa RDCK Traditional Use Study (TUS) Prioritization Report dated November 23, 2023 from Mark Crowe, Park Planner, has been received.

#### **RECOMMENDATION:**

That the Committee directs staff to continue to work towards Regional Park development activities at Kyanukxu ʔa-kinmituk (Goat River South) and Kayaqaniskuwal (West Creston Ferry Landing) as the top priorities for potential Regional Park development in 2024.

**RECOMMENDATION:**

That the Committee includes consideration of funding park investigation, reserves for land acquisition and funding for related assessments, studies and approvals in the 2024 Financial Plan for the possible park locations at Kyanukxu ʔa·kinmituk (Goat River South) and Kayaqaniskuwal (West Creston Ferry Landing).

**RECOMMENDATION:**

That the Committee includes consideration in the 2024 Financial Plan for funding up to \_\_\_\_\_ in order to close the boat ramp and restoring the natural beach with boulders replaced at ʔsanca (Martell Beach), subject to this this work to be completed by other parties, and being completed to the satisfaction of Ktunaxa Nation Council and Yaqaan Nukiy.

**8. OLD BUSINESS**

**8.1 Review Action Items List**

The Committee will review the action items list from the November 2, 2023 Creston Valley Services Committee meeting.

**9. PUBLIC TIME**

The Chair will call for questions from the public at \_\_\_\_\_ a.m.

**10. NEXT MEETING**

The next Creston Valley Services Committee meeting is scheduled for January 4, 2024 at 9:00 a.m.

**11. ADJOURNMENT**

Moved and Seconded,  
And Resolved:

The Creston Valley Services Committee meeting be adjourned at [Time].

**Carried/Defeated/Referred**

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Arnold DeBoon, Chair



## Regional District of Central Kootenay CRESTON VALLEY SERVICES COMMITTEE Open Meeting Minutes

Thursday, November 2, 2023

9:00 am MST

Hybrid Model - In-person and Remote

Creston & District Community Complex – Creston Erickson Room  
312 19th Avenue North, Creston, BC

### COMMITTEE MEMBERS PRESENT

|                                  |                              |
|----------------------------------|------------------------------|
| Chair A. DeBoon                  | Town of Creston – In-person  |
| Committee Member G. Jackman      | Electoral Area A – In-person |
| Committee Member K. Vandenberghe | Electoral Area C – In-person |
| Committee Member R. Tierney      | Electoral Area B – In-person |

### RDCK STAFF PRESENT

|            |  |
|------------|--|
| S. Horn    | Chief Administrative Officer                       |
| Y. Malloff | Chief Financial Officer                            |
| J. Chirico | General Manager of Community Services              |
| C. Stanley | Regional Manager – Operations and Asset Management |
| N. Hannon  | Regional Fire Chief                                |
| J. Dupuis  | Bylaw Enforcement Supervisor                       |
| T. Wayling | Regional Programming Manager                       |
| J. Jackson | Emergency Program Coordinator – Creston            |
| C. Gaynor  | Regional Parks Manager                             |
| M. Crowe   | Park Planner                                       |
| T. Dool    | Research Analyst                                   |
| J. Rafuse  | Meeting Coordinator                                |
| K. Shyiak  | Meeting Coordinator                                |

### CRESTON STAFF PRESENT

|           |  |
|-----------|--|
| M. Moore  | Chief Administrative Officer – Creston |
| J. Riel   | Fire Chief – Creston Fire Rescue       |
| A. Mondia | Councillor – Town of Creston           |

### GUESTS PRESENT

|          |   |
|----------|---|
| G. Brigl | Area Manager, Roads, Ministry of Transportation and Infrastructure (MoTI) |
|----------|---|

**4 out of 4 voting Committee members were present – quorum was met.**

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**WEBEX REMOTE MEETING INFO**

To promote openness, transparency and provide accessibility to the public we provide the ability to attend all RDCK meetings in-person or remote (hybrid model).

**Meeting Time:**

9:00 a.m. MST

**Join by Video:**

<https://nelsonho.webex.com/nelsonho/j.php?MTID=m3cc6e8b751ce26690cab688d4aacf1e2>

**Join by Phone:**

+1-604-449-3026 Canada Toll (Vancouver)

**Meeting Number (access code):** 2774 157 8559

**Meeting Password:** 3Wha4iHG3kj

**In-Person Location:** Creston & District Community Complex - Creston Erickson Room  
312 19th Avenue North, Creston, BC

**1. CALL TO ORDER**

Chair DeBoon called the meeting to order at 9:01 a.m.

**2. TRADITIONAL LANDS ACKNOWLEDGEMENT STATEMENT**

We acknowledge and respect the indigenous peoples within whose traditional lands we are meeting today.

**3. ADOPTION OF AGENDA**

Moved and seconded,  
And Resolved:

The agenda for the November 2, 2023 Creston Valley Services Committee meeting be adopted with the correction to the Item No. 7.2 that the report was digitally approved by Joe Chirico.

**Carried**

**4. RECEIPT OF MINUTES**

The October 5, 2023 Creston Valley Services Committee minutes, have been received.

**5. DELEGATE**

**5.1 Ministry of Transportation and Infrastructure (MoTI)**

Gundula Brigl, Area Manager, Roads – Kootenay Pass (Creston), West Kootenay District, Ministry of Transportation and Infrastructure, introduced herself to the Committee.

## 6. NEW BUSINESS

### 6.1 Creston RCMP

Staff Sergeant Brandon Bulziuk, Detachment Commander, Creston RCMP provided a verbal update on RCMP relationship to municipal bylaws.

Brandon shared his concerns managing the RCMP resource load for the Creston Valley when they are inundated with numerous bylaw complaints that have no public safety concerns.

The Committee discussed reviewing the current RDCK complaint based bylaws, their capacity and consistency amongst all areas. Directors to determine a process and communication plan for communities to ensure proper understanding of the bylaw's and who to call in certain situations to relieve the RCMP.

The Committee discussed prioritizing an online complaint portal through RDCK and perhaps add funding to create an extra position for RDCK after hours.

The Committee request that staff discuss how best to deal with community complaints regarding noise, dogs, fences etc.

### 6.2 Creston Valley Public Library Update

The Library Update for September 2023 from Saara Itkonen, Library Director: re: Creston Valley Public Library (CVPL) Finance Report, Library Usage Report and Operations Report, has been received.

Saara Itkonen, Library Director, was available to answer the Committee's questions. Saara updating her five (5) year budget for the CVSC meeting on December 7, 2023.

### 6.3 Creston Tour of Lights

Tom Dool provided a verbal update and will go ahead with the tour of lights with Creston Valley Transit.

**ORDER OF AGENDA CHANGED** The Order of Business was changed due to keeping Christmas related Items together, Item 6.6 – Santa Claus/ Christmas Parade considered at this time.

### 6.6 Santa Claus/ Christmas Parade

Chad Wobsall from Kemlee Equipment provided an announcement that Kemlee Equipment will be organizing and facilitating the Christmas Parade to be held on Saturday December 16, 2023.

The Committee had discussions on where the funding came from previously, Joe Chirico helped clarify and agreed that the RDCK will fund up to \$5,000 through S108 to Kemlee Equipment for the Christmas Parade.

**STAFF DIRECTION:** That staff release funds up to \$5,000 through S108 to Kemlee Equipment for the Christmas Parade.

### 6.4 Airport Master Plan

The Town of Creston - Creston Valley Airport Plan dated April 1990 from the Associated Engineering (B.C.) Ltd., re: Airport Master Plan, has been received.

The Briefing Notes dated October 5, 2023 from Michael Moore, Chief Administrative Officer – Creston, re: S240 Airport – Creston, Areas B, C, has been received.

Moved and Seconded,  
And Resolved:

That the Creston Valley Services Committee direct staff to include \$45,000 in the Draft 2024 financial plan for S240 – Airport Town of Creston, Areas B, C, and Defined A to support the development of a Creston Valley Airport Master Plan to be undertaken by the Town of Creston.

**Carried**

The Committee posed questions relating to social and economic values of plan, sustainability opportunities, and revenue options such as leasing land for a helicopter pad that were answered by Michael Moore. The Committee requested a business plan to include the full scope of work.

Moved and seconded,  
And Resolved:

The Committee agreed to include \$30,000 in the Draft 2024 financial plan for S240 and \$15,000 in the Draft 2025 financial plan for S240.

**Carried**

**RECESS/  
RECONVENE**

The meeting recessed at 10:29 a.m. for a break and reconvened at 10:35 a.m.

**6.5 Creston Valley Fire Master Plan**

The Briefing Note dated October 5, 2023 from Jared Riel, Fire Chief - Creston, re: Creston Valley Fire Master Plan, has been received.

Moved and Seconded,  
And Resolved:

That the Creston Valley Services Committee direct staff to include \$60,000 in the 2024 budget process for consideration by the service participants during budget deliberations for the development of a Creston Valley Fire Master Plan and that staff coordinate payment to the Town of Creston for the development of the Creston Valley Fire Master Plan as identified as financial considerations in the staff report.

**Carried**

Jared Riel, Fire Chief, discussed the different facilities, equipment, service levels throughout the Valley and how they present different challenges. The Master Plan will provide Stakeholders with information for future decisions regarding a valley service and a comprehensive look at how well the Valley Fire Service is meeting the needs of its personnel and the community it serves.

The Committee mentioned possibly reaching out to Yaqaan Nukiy in regards to expanding their area to include servicing West Creston with emergency fire services with an adjustment fee.



### **6.7 East Resource Recovery Committee**

The Committee discussed the East Resource Recovery Committee as to whether it should remain as is or if it should be a function of the Creston Valley Services Committee.

The Directors decided to leave the East Resource Recovery Committee as it is.

## **7. STAFF REPORTS**

### **7.1 Creston Valley Fire Service – Third Quarter Report**

The Committee Report from Jared Riel, Fire Chief - Creston, re: Creston Valley Fire Service – Third Quarter Report, has been received.

Jared Riel, Fire Chief, gave the Committee an update on the Creston Valley Fire Service's incident statistics, staffing, equipment and public engagements.

### **7.2 Creston & District Community Complex Operations (CDCC)**

The Operations and Financial Report for Recreation Facility – Creston and Areas B, C and Area A Service S224 for September 2023 from Craig Stanley, Regional Manager of Operations and Asset Management, has been received

The Committee Report dated October 25, 2023 from Stuart Durning, CDCC Facility Manager, re: S224 Operations Report, has been received for information.

Craig Stanley provided the Committee with an update on various service areas within Creston & District Community Complex.

### **7.3 Traditional Use Study Next Steps**

Joe Chirico mentioned there is no update on the Traditional Use Study (TUS) piece but they are working on coordinating meeting dates.

## **8. OLD BUSINESS**

### **8.1 Letter of Support – Francophone School in Creston**

Moved and seconded,  
And Resolved that it be recommended to the Board:

That the Board send a letter of support to Monique Arès and Marie-Hélène Chang for a Francophone School in Creston.

**Carried**

### **8.2 Review Action Items List**

The Committee reviewed the action items list from the October 5, 2023 Creston Valley Services Committee meeting.

## **9. PUBLIC TIME**

The Chair called for questions from the public and members of the media at 11:37 a.m.

## **10. IN CAMERA**

### **10.1 Meeting Closed to the Public**

Moved and Seconded,  
And Resolved:

In the opinion of the Board - and, in accordance with Section 90 of the *Community Charter* – the public interest so requires that persons other than DIRECTORS, ALTERNATE DIRECTORS, DELEGATIONS AND STAFF be excluded from the meeting;

AND FURTHER, in accordance with Section 90 of the *Community Charter*, the meeting is to be closed on the basis(es) identified in the following Subsections:

90. (1) A part of a council meeting may be closed to the public if the subject matter being considered relates to or is one or more of the following:

(e) the acquisition, disposition or expropriation of land or improvements, if the council considers that disclosure could reasonably be expected to harm the interests of the municipality;

(n) the consideration of whether a council meeting should be closed under a provision of this subsection or subsection (2);

#### **10.2 RECESS OF OPEN MEETING**

Moved and Seconded,  
And Resolved:

The Open Meeting be recessed at 11:42 a.m. in order to conduct the Closed In Camera meeting

**Carried**

#### **11. NEXT MEETING**

The next Creston Valley Services Committee meeting is scheduled for December 7, 2023 at 9:00 a.m.

#### **12. ADJOURNMENT**

Moved and seconded,  
And resolved:

The Creston Valley Services Committee meeting be adjourned at 12:03 p.m.

**Carried**

Digitally approved by

Arnold DeBoon, Chair

# COMMUNITY

## Creston Valley Chamber of Commerce

A LOOK INTO 2024

# Board of Directors

MEL JOY, PRESIDENT

FLY IN THE FIBRE/KOKANEE BEER GEAR STORE

NATASHA HUSCROFT, VICE PRESIDENT

KOKANEE FORD

TARA MEHRER, SECRETARY

MOUNTAIN VALLEY DOULA

SHANA RIORDAN, TREASURER

KES FOREST IMPACT RECOVERY ADVISOR

KATHLEEN WEARE, DIRECTOR

EXP REALTY

JESSICA PICCININ, DIRECTOR

ROOT AND VINE, COMMUNITY FUTURES BUSINESS COUNSELLOR

DYLAN LEAYR, DIRECTOR

CREATIVE DIRECTOR, HELLO AGENCY

MORGAN GAUTHIER, DIRECTOR

COLLEGE OF THE ROCKIES, CAMPUS MANAGER

WENDY REEVES-SEIFERT, DIRECTOR

HI NEIGHBOUR WELCOME SERVICE

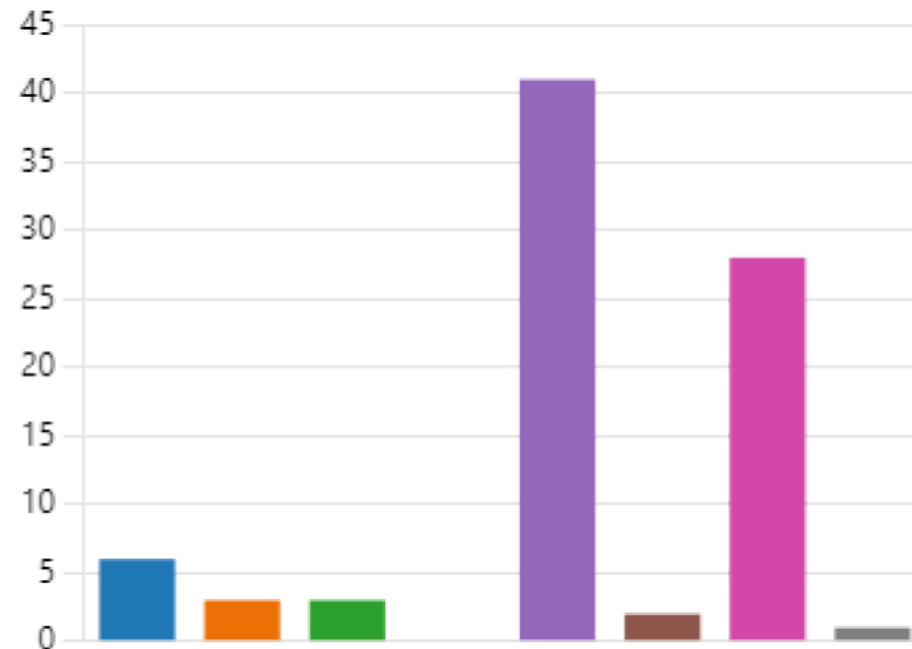


# Strategic Plan

- ▶ 3 Year Plan Workplan
- ▶ Operations
- ▶ Membership
- ▶ Business and Community Engagement
- ▶ Finances

# Business Walk 2023

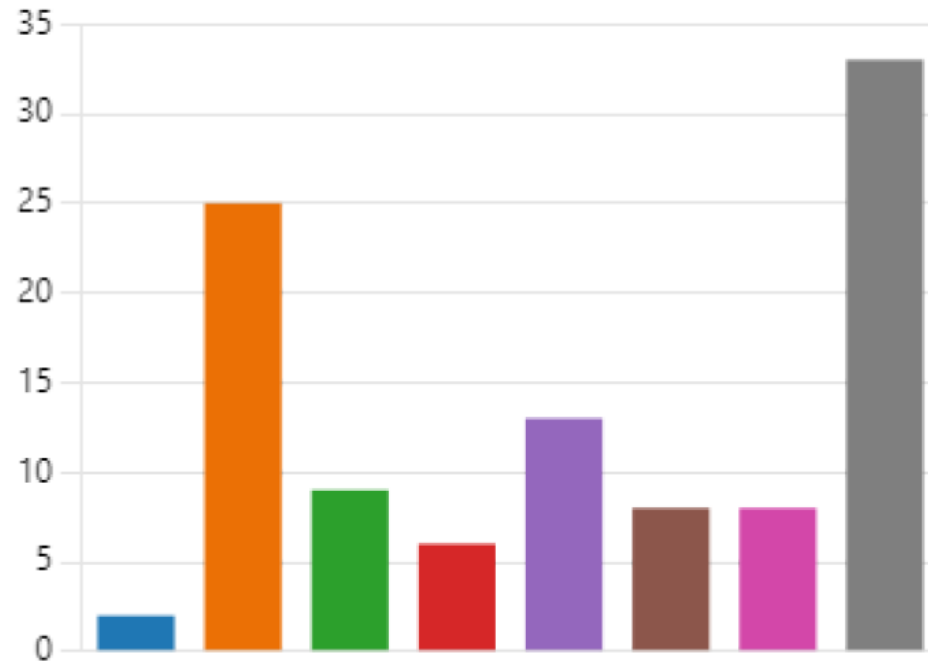
7. What do you like MOST about doing business in the area?



# Business Walk 2023

10. What are the biggest challenges facing your business?

|                    |    |
|--------------------|----|
| Financing          | 2  |
| Finding employees  | 25 |
| Lack of customers  | 9  |
| Lack of space      | 6  |
| Property taxes     | 13 |
| Local restrictions | 8  |
| Marketing          | 8  |
| Other              | 33 |



# Business Walk 2023

- ▶ High taxes
- ▶ Lack of skilled labour
- ▶ Parking
- ▶ Town policies not encouraging growth
- ▶ Inflation
- ▶ Minimum wage increase
- ▶ Finding good employees
- ▶ No support at the municipal level



# Priorities

## Community

Building a strong sense of community with businesses

Develop opportunities for business assistance, support, and advocacy

Create opportunities for engagement & organize networking events

Design program to welcome and support new businesses

## Partnerships

Identify & engage with potential partners

Align with other not for profit organizations

Research opportunities for contribution agreements

Become a valued and collaborative participant in the Economic Action Partnership

## Foundation

Continue to develop effective policies

Communication plan

Membership growth and retention

Voice for business

Determine sustainable community development opportunities within the Chamber building

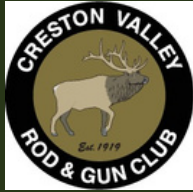
Hire staff



Thank you for your support



# Collaboration Conservation



## Giving Nature a Voice

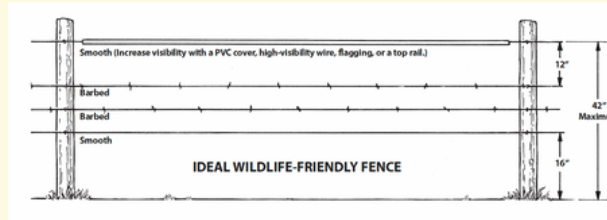


[Wildsight.ca/branches/crestonvalley](https://Wildsight.ca/branches/crestonvalley)  
[CrestonValleyRodandGunClub.org](https://CrestonValleyRodandGunClub.org)

2023

Item 5.2

## Wildlife friendly fencing is achievable.



# Are you being harmful?

## Choose Wildlife Friendly Fencing

Photo by Robert Pruner







# Committee Report

|                                     |   |
|-------------------------------------|---|
| <b>Date of Report:</b>              | November 28, 2023   |
| <b>Date &amp; Type of Meeting:</b>  | December 7, 2023  |
| <b>Author:</b>                      | Mark Crowe, Regional Park Planner                         |
| <b>Subject:</b>                     | Ktunaxa RDCK Traditional Use Study (TUS) - Prioritization |
| <b>File:</b>                        | 7015-20-TUS   |
| <b>Electoral Area/Municipality:</b> | Creston, Area A, Area B, Area C                           |

## SECTION 1: EXECUTIVE SUMMARY

The purpose of this report is for staff to present options to the Creston Valley Service Committee (CVSC) to prioritize proposed or existing parks identified in the Ktunaxa RDCK Traditional Use Study (TUS) Summary Report dated April 2023.

## SECTION 2: BACKGROUND/ANALYSIS

In July 2023, the Committee provided direction to staff to prioritize proposed or existing parks identified in the TUS Summary Report and to come back to Committee with recommendations. The five locations under consideration include: Kyanukxu ʔa·kinmituk (Goat River South); Kayaqaniskuwal (West Creston Ferry Landing); ʔsanca (Martell Beach); Kwataq̓nuk (Crawford Creek Regional Park); and Sina ʔaknuxuʔnuk (Powerline Beach).

The TUS improves our understanding of Yaqan Nukiy and Ktunaxa culture and also provides understandings where consultation and collaboration can continue to occur. Should the RDCK proceed with the development of any of the potential parks locations further engagement is required with Yaqan Nukiy and Ktunaxa Nation Council (KNC) staff.

Staff recommend looking to the TUS and the Parks and Recreation Masterplan (2020) in order to prioritize moving forward with Regional Park development. It is not uncommon that decision makers need to consider several potential projects and make a decision about which one should receive further attention. This can be a difficult decision and should resources allow multiple facility projects can be approved. The following information identifies several methods which CVSC may wish to consider when having to make a decision about how to move forward.

### Method #1 – Review TUS

It is import to remember the RDCK alignments which guided the Regional Board to authorize the TUS project:

- TUS work is in alignment with RDCK Strategic Board Priorities associated with supporting and exploring partnership and potential opportunities with First Nations. This work is moving towards reconciliation with First Nation through respectful interactions and exploring partnership.

- The RDCK is a partner for the Kootenay Lake Shoreline Guidance Document (2020) which includes a commitment to Ktunaxa cultural values and enhanced engagement when planning development activities along Kootenay Lake. Crawford Creek, Martell Beach and Powerline Beach are identified in this document as requiring Enhanced Engagement.
- The Recreation Masterplan recommends acquiring land for the development of park sites including access to water (Recommendation #7). A key implementation consideration identified for this recommendation is to meet with the Lower Kootenay Band to discuss potential opportunities and seek opportunities of common interest.

The TUS suggests that Regional Park development could occur at Goat River South; West Creston Ferry Landing; Crawford Creek Regional Park; and Powerline Beach. The TUS is clear that the Ktunaxa wish is that Martell Beach not be used as a park and should be protected as a lakeside movement corridor for wildlife.

| Potential Park                                  | TUS identifies location as having cultural and ecological value. | TUS identifies further actions for Regional Park development to occur | TUS does not support action toward Regional Park development. | TUS identifies alternate actions (not as a Regional Park)                             |
|---|--|---|---|---|
| Kyanukxu<br>ʔa·kinmituk<br>(Goat River South)   | ✓  | ✓   | n/a   | n/a   |
| Kayaqaniskuwal<br>(West Creston Ferry Landing): | ✓  | ✓   | n/a   | n/a   |
| ʔsanca<br>(Martell Beach):                      | ✓  | n/a   | ✓   | i.e Boat ramp should be closed and restored to a natural beach with boulders replaced |
| Kwataq̄nuk<br>(Crawford Creek Regional Park)    | ✓  | ✓   | n/a   | n/a   |
| Sina ʔaknuxuʔnuk<br>(Powerline Beach, Teck):    | ✓  | ✓   | n/a   | n/a   |

Table 1: Parks Staff Summary of TUS findings

### Method #2 – Masterplan Demand Criteria

The following table includes consideration of the demand indicators (i.e top community priorities) that were identified in the Masterplan and how these uses relate to hypothetical amenity development potential. It should be noted that the potential park site may be able accommodate many different types of amenity use, subject to land use approvals (such as ALR) and further feasibility assessment is required in order to determine what is appropriate for park development. Table 2 identifies that the top 1-5 amenities with highest in demand potential are Crawford Creek Regional Park and secondly, Goat River South. West Creston Ferry Landing, Martell Beach, and Powerline Beach scored lower with far fewer possible amenity types.

| Recreation MP Demand Criteria |                   | Potential Regional Parks |                            |               |                |                 |
|-------------------------------|-------------------|--------------------------|----------------------------|---------------|----------------|-----------------|
| Possibility of Amenity        | MP Demand Ranking | Goat River South Road    | West Creston Ferry Landing | Martell Beach | Crawford Creek | Powerline Beach |
| Walking trail system          | 1                 | ✓                        | x                          | x             | ✓              | ✓               |
| Access to the lake (water)    | 2                 | ✓                        | ✓                          | ✓             | ✓              | ✓               |
| Interpretive trails           | 3                 | ✓                        | x                          | x             | ✓              | ✓               |
| Dog off leash area            | 4                 | ✓                        | x                          | x             | ✓              | x               |
| Mountain bike park and trails | 5                 | x                        | x                          | x             | ✓              | x               |
| Community gardens             | 6                 | ✓                        | ✓                          | x             | ✓              | x               |
| Amphitheatres                 | 6                 | x                        | x                          | x             | ✓              | x               |
| Outdoor Swimming Areas        | 8                 | ✓                        | ✓                          | ✓             | ✓              | ✓               |
| Campgrounds                   | 9                 | x                        | x                          | x             | ✓              | x               |
| Picnic Area                   | 10                | ✓                        | ✓                          | ✓             | ✓              | ✓               |
| Opens Spaces                  | 11                | ✓                        | ✓                          | ✓             | ✓              | ✓               |
| Track & fields spaces         | 12                | x                        | x                          | x             | ✓              | x               |
| Water spray parks             | 12                | x                        | x                          | x             | ✓              | x               |
| BMX bicycle parks             | 13                | x                        | x                          | x             | ✓              | x               |
| Pickleball parks              | 15                | x                        | x                          | x             | ✓              | x               |
| Basketball courts             | 15                | x                        | x                          | x             | ✓              | x               |
| Skateboard parks              | 17                | x                        | x                          | x             | ✓              | x               |
| Tennis courts                 | 17                | x                        | x                          | x             | ✓              | x               |
| ATV/dirt bike trails          | 17                | x                        | x                          | x             | x              | x               |
| Child playgrounds             | 20                | ✓                        | x                          | x             | ✓              | x               |
| Outdoor boarded skating rink  | 20                | x                        | x                          | x             | ✓              | x               |
| Sports fields                 | 20                | x                        | x                          | x             | ✓              | x               |
| Ball Diamonds                 | 23                | x                        | x                          | x             | ✓              | x               |
|                               | Total Rank 1-5    | 4                        | 1                          | 1             | 5              | 3               |
|                               | Total of Rank >6  | 5                        | 4                          | 3             | 17             | 3               |
|                               | <b>Subtotal</b>   | <b>9</b>                 | <b>5</b>                   | <b>4</b>      | <b>22</b>      | <b>6</b>        |

Table 2: Masterplan Demand Criteria

### Method #3 – Masterplan Park Prioritization Criteria

The following table includes key considerations from the MP which can help determine whether the park is a priority. Even though the site has high recreational usage potential it is important to review the Table 3 in order to consider how effective the park would be in meeting service delivery criteria. The identified weighted value relates to the relative importance which informed by household survey. As an example, staff have completed the ranking of the possible locations and end up with the following rankings: 1. Crawford Creek Regional Park (Score 89 - high). 2. Tie between Goat River South Road/West Creston Ferry Landing (Score 71- medium); 3. Martell Beach (Score 60 - low); 4. Powerline Beach (Score 40 - low). Member of CVSC may wish to calculate their own scores and discuss their findings as this can metric can be subjective.

| Criteria                                     | Metrics  |  |   |  | Weight |
|--|--|--|---|--|--------|
| General public demand indicators             | 3 points — for top "#1-3" household survey amenity priorities  | 2 points — for "#4-6" household survey amenity priorities  | 1 point — for "#7-10" household survey amenity priorities   | 0 points — for amenity priorities that are beyond the top #10 and/or not in scope              | 5      |
| User group and stakeholder demand indicators | 3 points — for amenities that have strong indications of support from the majority of user groups and stakeholders | 2 points — for amenities that have moderate indications of support from the majority of user groups and stakeholders | 1 point — for amenities that have strong indications of support from one or two user groups or interest areas | 0 points — for amenities that have no indications of support from user groups and stakeholders | 5      |

| Criteria  | Metrics  |   |   |  | Weight |
|---|--|---|---|--|--------|
| Community accessibility   | 3 — the amenity would be completely financially and physically accessible to all residents   | 3 — the amenity would primarily be financially and physically accessible to all residents   | 1 — the amenity would be accessible to all residents via programmed/rental use  | 0 — the amenity would not be accessible to residents   | 4      |
| Financial impact  | 3 — the amenity has a low overall cost impact  | 2 — the amenity has a moderate overall cost impact  | 1 — the amenity has a high overall cost impact  | 0 — the amenity is not likely to be feasible   | 4      |
| Alignment with expected trends and demographic/population shift | 3 points — for amenities that are positioned to respond to more than two observed trends and expected shifts in demographics/population  | 2 points — for amenities that are positioned to respond to more than 2 observed trends or expected shifts in demographics/population        | 1 point — for amenities that are positioned to respond to one observed trend or expected shift in demographics/population                   | 0 points — for amenities that are not positioned to respond to observed trends or expected shifts in demographics/population | 3      |
| Alignment with Master Plan foundations                          | 3 — the amenity achieves three of the intended outcomes  |   | 1 — the amenity achieves one of the intended outcomes   |  | 2      |
| Current provision in the Region                                 | 3 — the facility space would add completely new activity to recreation in the Region   |   | 2 — the facility space would significantly improve provision of existing recreation activity in the Region                                  | 0 — the amenity is already adequately provided in the Region   | 3      |
| Cost savings through partnerships or grants                     | 3 — partnership and/or grant opportunities exist in development and/or operating that equate to 50% or more of the overall amenity cost  | 2 — partnership and/or grant opportunities exist in development and/or operating that equate to 25%–49% or more of the overall amenity cost | 1 — partnership and/or grant opportunities exist in development and/or operating that equate to 10%–24% or more of the overall amenity cost | 0 — no potential partnership or grant opportunities exist at this point in time  | 3      |
| Economic impact   | 3 — the amenity will draw significant non-local spending into the Region and catalyze provincial, national and/or international exposure | 2 — the amenity will draw significant non-local spending into the Region  | 1 — the amenity will draw moderate non-local spending into the Region   | 0 — the amenity will not draw any significant non-local spending into the Region   | 2      |

Table 3: Masterplan Prioritization Criteria

### Summary

When considering these methods Staff have concluded that the RDCK priority should be to focus work on Goat River South, West Creston Ferry Landing and Crawford Creek Regional Park. The priority for these locations would be to 'do first'. It is important to recognize that Crawford Creek Regional Park does not fall under the governance of CVSC.



Powerline Beach would be only a slightly lower priority based on Masterplan criteria. Staff would suggest that this is a 'do last' priority, if at all due, to the proximity to Crawford Creek Regional Park and distance from Electoral Areas B and C where there are currently no Regional Parks.

If CVSC is to honor the TUS direction then Martell Beach requires an 'alternate path' path forward which does not involve Regional Park development in order to preserve cultural and ecological values that are expressed in the TUS. CVSC may wish to consider their role as a potential funder in regard to making action towards the TUS request for the Boat ramp to be closed and restored to a natural beach with boulders replaced.

Should CVSC agree with these finding the next step would be for staff to provide more detailed information regarding moving forward with Regional park development at Goat River South and West Creston Ferry Landing.

### SECTION 3: DETAILED ANALYSIS

#### 3.1 Financial Considerations – Cost and Resource Allocations:

**Included in Financial Plan:**  Yes  No      **Financial Plan Amendment:**  Yes  No  
**Debt Bylaw Required:**  Yes  No      **Public/Gov't Approvals Required:**  Yes  No

Park acquisition and development project funding will need to be considered in the 2024 Financial Plan.

#### 3.2 Legislative Considerations (Applicable Policies and/or Bylaws):

Research conducted in the RDCK Creston and Areas, A, B, C Parks and Recreation Master Plan holds access to water as a high priority. The community also expressed that funding additional parks and trails amenities should be pursued.

#### 3.3 Environmental Considerations

Future funding will need to be secured to allow for some level of archaeological and environmental assessments.

#### 3.4 Social Considerations:

The area is culturally significant to the Yaqan Nukiy (Lower Kootenay Band). Some members of the community have expressed interest in the parks considered in the TUS.

#### 3.5 Economic Considerations:

Investment in regional district parks has long term implications which are important to consider.

#### 3.6 Communication Considerations:

Some acquisition discussion may need to occur in camera while others may involve discussions with stakeholder groups.

#### 3.7 Staffing/Departmental Workplan Considerations:

RDCK staff will need to work closely with staff from Yaqan Nukiy and Ktunaxa.

#### 3.8 Board Strategic Plan/Priorities Considerations:

The investigation aligns with the Board Strategic Plan:

- To Excel in Governance and Service Delivery.
- To Manage our Assets and Operations in a Fiscally Responsible Manner.
- To Strengthen our Relationships with our Community Partners.

- To Adapt to Our Changing Climate and Mitigate Greenhouse Gas Emissions.

## SECTION 4: OPTIONS & PROS / CONS

The options for Regional Park development include: to do nothing with the park options, to retreat from the park options, or to move forward for with investigating the park options, either in whole or in part.

### Pros

- The TUS and Recreation Masterplan are valuable tools to prioritize Regional Park development
- There is strong support in the TUS and previously from Yaqan Nukiy for Regional Park development at Goat River South and West Creston Ferry Landing.

### Cons

- Regional Park development takes time and costs money as various acquisition and land approvals objectives need to be met.
- There is no park reserve fund in place for the acquisition of private land. If CVSC is serious about a Regional Parks system the establishment of a park reserve fund or commitment to leverage borrowing capacity to purchase land should be considered.
- Actual timing and sequence of an acquisition will be affected by external factors such as willingness of an owner to sell.

## SECTION 5: RECOMMENDATIONS

That the Committee directs staff to continue to work towards Regional Park development activities at Kyanukxu ʔa·kinmituk (Goat River South) and Kayaqaniskuwal (West Creston Ferry Landing) as the top priorities for potential Regional Park development in 2024.

That the Committee includes consideration of funding park investigation, reserves for land acquisition and funding for related assessments, studies and approvals in the 2024 Financial Plan for the possible park locations at Kyanukxu ʔa·kinmituk (Goat River South) and Kayaqaniskuwal (West Creston Ferry Landing).

That the Committee includes consideration in the 2024 Financial Plan for funding up to \_\_\_\_\_ in order to close the boat ramp and restoring the natural beach with boulders replaced at ʔsanca (Martell Beach), subject to this work to be completed by other parties, and being completed to the satisfaction of Ktunaxa Nation Council and Yaqan Nukiy.

Respectfully submitted,

Mark Crowe

Regional Park Planner

## CONCURRENCE

Chief Administrative Officer – Stuart Horn

General Manager of Community Service – Joe Chirico

## CVSC ACTION ITEMS LIST – 12.07.2023

| #  | ACTION ITEM  | MEETING ORIGIN  | STATUS  |
|----|--|---|---|
| 1. | <b>STAFF DIRECTION:</b> That the Board direct staff to prepare a draft policy for Board review that requires recipients of financial grant in aid funds to engage with local area Directors and/or provide documentation during the budget process, in order to be eligible for funding via taxation in a given year.  | 05-Jan-2023<br>&<br>02-Feb-2023<br>&<br>02-Mar-2023<br>&<br>06-Apr-2023 | (Staff direction from Apr 6 Meeting)                        |
| 2. | <b>STAFF DIRECTION:</b> That staff create a Terms of Reference on how the Dog Control Service will be delivered. Sangita Sudan and Jordan Dupuis to discuss with Mike Morrison, Manager of Corporate Administration – RDCK, on how this service would be addressed.  | 02-Mar-2023   | Pending - Staff are investigating and seeking legal advice  |
| 3. | <b>STAFF DIRECTION:</b> That staff prioritize proposed or existing parks identified in the Ktunaxa RDCK Traditional Use Study (TUS) Summary Report dated April 2023 and come back at a later date to the Creston Valley Services Committee meeting with recommendations.   | 04-May-2023<br>&<br>01-Jun-2023<br>&<br>06-Jul-2023                     | (Staff director at May, June, July meetings)<br><br>Ongoing |
| 4. | <b>STAFF DIRECTION:</b> Stuart Horn, Chief Administrative Officer – RDCK, to talk to Tom Dool, Research Analyst, about reaching out to the Hospital Boards and BC Transit with regards to transportation between Creston and Cranbrook.  | 04-May-2023   |   |
| 5. | <b>STAFF DIRECTION:</b> Staff to develop a clear process for feasibility studies, for clubs/ groups submitting recreation request proposals. Example: Creston Tennis Club  | 04-May-2023   | Ongoing   |
| 6. | <b>STAFF DIRECTION:</b> Staff to communicate to Ministry of Transportation and Infrastructure (MoTi) that there is a benefit to the community if they came to some resolution to keep the toilets and garbage at Martell Beach.  | 01-Jun-2023   | Ongoing   |
| 7. | <b>STAFF DIRECTION:</b> Staff to create a contribution agreement with Kootenay River Secondary School where RDCK lists what the funding is for and what the expectations are for the funding. To formalize the agreement, Staff to include in the agreement what the rates are that RDCK is going to charge to receive that funding. CVSC would review the contribution agreement with Kootenay River Secondary School every year. | 01-Jun-2023   | For the auditorium. This has not been started.              |
| 8. | <b>STAFF NOTE:</b> Stuart Horn, Chief Administrative Officer – RDCK advised that the ownership and maintenance of the signage is being handled by Kootenay Employment Services and the Committee will receive an update later in 2023.   | 06-Jul-2023<br>&<br>04-May-2023   | Update?   |
| 9. | <b>STAFF DIRECTION:</b> That staff report back to the CVSC as part of the 2024 budget process to provide direction on what would be required to reinstate the grant funding to Lister and Crawford Bay cemeteries, including the release of prior years amounts being held in reserve.   | 07-Sep-2023   | Ongoing   |

|     |   |              |           |
|-----|---|--------------|-----------|
| 10. | <b>STAFF DIRECTION:</b> That staff reach out to Ministry of Transportation to get their response/interest on Martel Beach regarding blocking trailer boat access.   | 07-Sep-2023  | Ongoing   |
| 11. | <b>STAFF DIRECTION:</b> That staff request a workshop/session (in conjunction with a site visit for the Creston Valley Services Committee) with the Traditional Use Study (TUS) authors, the Ktunaxa Nation and Yaqan Nukiy, to educate the Committee to better understand the TUS. | 09-Sept-2023 | Ongoing   |
| 12. | <b>STAFF DIRECTION:</b> That staff write a request to the Kootenay Lake Partnership to consider integrating the Traditional Use Study with the update of Cultural Values Study.   | 07-Sept-2023 | Ongoing   |
| 13. | <b>STAFF DIRECTION:</b> That the Town of Creston organize a tour of the Creston Education Centre.   | 05-Oct-2023  | Complete? |
| 14. | <b>STAFF DIRECTION:</b> That staff release funds up to \$5,000 through S108 to Kemlee Equipment for the Christmas Parade.   | 02-Nov-2023  |           |