

# Regional District of Central Kootenay SPECIAL BOARD MEETING Open Meeting Agenda

Date: Friday, February 16, 2024

**Time:** 9:00 am

**Location:** Hybrid Model - In-person and Remote

Directors will have the opportunity to participate in the meeting electronically. Proceedings are open to the public.

**Pages** 

#### 1. WEBEX REMOTE MEETING INFO

To promote openness, transparency and provide accessibility to the public we provide the ability to attend all RDCK meetings in-person or remote (hybrid model).

#### **Meeting Time:**

9:00 a.m. PST

10:00 a.m. MST

#### Join by Video:

https://nelsonho.webex.com/nelsonho/j.php?MTID=md29d89aa4786b302bdecb 1bdc48af83d

#### Join by Phone:

+1-604-449-3026 Canada Toll (Vancouver)

Meeting Number (access code): 2774 226 5209

Meeting Password: S5iMH3qqbj4 (75464377 from phones)

#### In-Person Location:

Nelson Office - Boardroom 202 Lakeside Drive, Nelson, BC

#### 2. CALL TO ORDER & WELCOME

#### 2.1 TRADITIONAL LANDS ACKNOWLEDGEMENT STATEMENT

We acknowledge and respect the indigenous peoples within whose traditional lands we are meeting today.

#### 2.2 ADOPTION OF THE AGENDA

#### **RECOMMENDATION:**

(ALL VOTE)

The agenda for the February 16, 2024 Special (Budget) Board meeting be adopted as circulated with the addition of the addendum.

#### 2.3 ADOPTION OF THE MINUTES

4 - 10

#### **RECOMMENDATION:**

(ALL VOTE)

The minutes from the January 19, 2024 Special (Budget) Board meeting be adopted as circulated.

#### 3. **NEW BUSINESS**

The materials for the Special Budget Board meeting will be received in the addenda package.

- 3.1 Public Budget Information Session Schedule
- 3.2 West Transit Services
- 3.3 A101: Emergency Consolidated Services
- 3.4 911 Emergency Communication Service
- 3.5 Core Services Refresher
- 3.6 2024 Overall Financial Plan Refresher
- 3.7 RDCK Staffing Requests

#### 3.7.1 Staffing Request: Development and Community Sustainability - Emergency Program Coordinator - Nelson

The Board Report dated January 4, 2024 from Dan Séguin, Manager of Community Sustainability, seeking Board approval to hire an additional Emergency Program Coordinator - Nelson, has been received.

#### **RECOMMENDATION:**

(ALL VOTE WGT)

That the Board approve the hiring of a second full-time, permanent Emergency Program Coordinator based in Nelson at an

11 - 23

annual amount not to exceed \$103,625.00 in salary and benefits, plus approximately \$7,000 for position-related expenses (IT, education and training, PPE, phone, etc.), this will be prorated in 2024 based on the expected April 1 hiring date to \$77,718.78 salary and benefits, and approximately \$5,250 for position-related expenses; AND FURTHER, that staff include related expenses to fund the position in the 2024 A101 Emergency Program budget.

#### 3.7.2 Staffing Request: Community Services - Regional Park Staff

24 - 60

The Board Report dated January 3, 2024 from Craig Stanley, Regional Manager Operations and Asset Management, seeking Board approval to hire additional regional parks staff, has been received.

#### **RECOMMENDATION:**

(ALL VOTE WGT)

That the Board approve the hiring of one full-time, permanent Regional Parks Maintenance worker at an annual amount not to exceed \$100,000 in salary and benefits, plus approximately \$25,000 for position-related expenses (IT, training, PPE, phone, equipment etc.),this will be prorated in 2024 based on the expected April 29,2024 hiring date to \$66,000 for salary and benefits, and approximately \$20,000 for position-related expenses; AND FURTHER, that staff include related expenses to fund the position in the 2024 A104 Community Services Regional Parks budget and to be costed to services as per the Community Services Fee.

#### 4. PUBLIC TIME

The Chair will call for questions from the public and members of the media at 11:45 a.m.

#### 5. ADJOURNMENT

#### RECOMMENDATION:

(ALL VOTE)

That the meeting adjourn at \_\_\_\_ p.m.



# Regional District of Central Kootenay SPECIAL (BUDGET) BOARD MEETING Open Meeting Minutes

The **first** Special (Budget) meeting of the Board of the Regional District of Central Kootenay in 2024 was held on Friday, January 19, 2024 at 9:00 a.m. through a hybrid meeting model.

<b>ELECTED</b>	<b>OFFICIALS</b>
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PRESENT	Chair A. Watson	Electoral Area D	In-Person
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Director G. Jackman Electoral Area A In-Person Director R. Tierney Electoral Area B In-Person Director K. Vandenberghe Electoral Area C In-Person

Director C. Graham Electoral Area E

Director T. Newell Electoral Area F

Director H. Cunningham Electoral Area G In-Person Director W. Popoff Electoral Area H In-Person

Director A. Davidoff Electoral Area I
Director H. Hanegraaf Electoral Area J

Director T. Weatherhead In-Person Electoral Area K Director B. Bogle City of Castlegar In-Person Director A. DeBoon In-Person Town of Creston Director S. Hewat Village of Kaslo In-Person Village of Nakusp Director A. McLauren-Caux In-Person In-Person Director K. Page City of Nelson Director D. Lockwood Village of Salmo In-Person

Director L. Main

Village of Silverton

Village of Slocan

In-Person

Village of Slocan

Village of Slocan

Village of Slocan

#### **ELECTED OFFICIALS**

ABSENT Director M. McFaddin City of Castlegar

Director L. Casley Village of New Denver

**STAFF PRESENT** S. Horn Chief Administrative Officer

A. Lund Deputy Corporate Officer

Y. Malloff Chief Financial Officer/General Manager of

Finance, Information Technology and

**Economic Development** 

J. Chirico General Manager of Community Services
S. Sudan General Manager of Development &

**Community Sustainability Services** 

U. Wolf General Manager of Environmental Services

D. Séguin Manager of Community Sustainability

N. Wight
 H. Smith
 C. Gainham
 C. Gaynor
 Planning Manager
 Building Manager
 Regional Parks Manager

C. Stanley Regional Manager Operations & Asset

Management

T. Davison Regional Manager Recreation & Client

Services

M. Friesen Financial Analyst D. Zol Financial Analyst

#### 1. WEBEX REMOTE MEETING INFO

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9:00 a.m. PST 10:00 a.m. MST

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#### **In-Person Location:**

202 Lakeside Drive - Boardroom Nelson, BC

#### 2. CALL TO ORDER & WELCOME

#### 2.1 TRADITIONAL LANDS ACKNOWLEDGEMENT STATEMENT

We acknowledge and respect the Indigenous peoples within whose traditional lands we are meeting today.

#### 2.2 ADOPTION OF THE AGENDA

Moved and seconded, And Resolved:

That Item 3.11 Portion of Electoral Area E Procter/Harrop/Balfour/Queens Bay Recreation Commission No. 10 be included in the agenda.

Carried 2/3 vote

Moved and seconded,

And Resolved:

The agenda for the January 19, 2024 Special Open Board meeting be adopted with the inclusion of Item 3.11 Portion of Electoral Area E Procter/Harrop/Balfour/Queens Bay Recreation Commission No. 10 and the addition of the addendum before circulation.

**Carried** 

#### 3. NEW BUSINESS

49/24

CFO Malloff indicated to the Board that the financial plan is a "preliminary draft" and discussed the following:

- that many year-end allocations and adjustments need to be incorporated into the draft financial plan that may have a significant effect on items, such as prior year surplus carried forward;
- more information becomes available on a daily basis;
- many services will have additional reviews of the budget at the committee/commission level over the coming weeks;

- reviews are in progress regarding funding levels for shared and contribution services with various municipalities and other partners; and
- the final General Administrative and IT fees remain to be calculated.

CFO Malloff indicated the public budget information sessions will be held between February and mid March and the draft budget will be ready for adoption by March 21, 2024.

#### 3.1 RDCK BUDGETING 101

CFO Malloff provided an overview of the RDCK services.

**DIRECTOR PRESENT** Director Lunn joined the meeting at 9:16 a.m.

#### 3.2 2023 SUMMARY

CFO Malloff provided a 2023 overview and discussed the following:

- the spending on wages, benefits, services and most other operating expenses trending significantly under budget for 2023;
- the user fees and other sales of services revenue items (eg: building permits) are significantly under budget for 2023;
- the capital project expenditures are under budget, largely offset by reduced borrowing and transfer from reserves to fund projects;
- it is too early to provide a solid overall financial picture of 2023; and
- the prior year surpluses are being carried forward to reduce taxation in future years.

#### 3.3 2024 ASSESSMENTS

CFO Malloff discussed the following regarding the 2024 Assessments:

- how the annual property taxes are calculated;
- market & non-market changes to assessment values;
- converted assessment values;
- residential (converted) assessment changes from 2023 to 2024;
- annual assessment change (1 year vs. 8 year average);
- provided an example of the tax effect of assessment changes;
- tax area types and examples of services; and
- provided an example of a requisitions and assessed value for 2024.

#### 3.4 2024 OUTLOOK

CFO Malloff provided a 2024 outlook and discussed the following:

- Consumer Price Index (CPI) increases on staff salaries and Director's stipends of
   6.2% the 2024 CPI increase is a catch-up from prior years;
- inflation and supply chain constraints will continue to have a cost impact across many services and projects/initiatives;
- interest rate increases are continuing to put pressure on both short term and long term borrowing costs with a partial offset from increased investment income; and
- the projected overall tax increase of approximately 11% for 2024.

CFO Malloff indicated there was a correction to the presentation and the "potential for the 11% year over year increase to drop to less than 10% by the March board budget meeting, largely driven by year end investment income allocations" was not going to occur.

RECESSED/ RECONVENED The meeting recessed at 10:35 a.m. for a break and reconvened at 10:45 a.m.

**DIRECTOR ABSENT** Director Davidoff left the meeting at 10:45 a.m.

2024 Outlook discussed continued.

- staff recruitment continues to be a challenge;
- HR initiatives;
- the continued work on the implementation of the Asset Management Program;
- the hybrid work model for staff has worked well and has reduced the need for building expansion or a new location; and
- the focus on implementing, and tying initiatives, workplans and goals to the strategic plan approved by the Board in December 2023.

CFO Malloff addressed the calculation for the 2024 salaried staff wages and Director's stipend increases as per the "RDCK Terms and Conditions of Employment" and the "Chair, Directors and Alternate Directors Remuneration Bylaw No. 2710, 2021". He provided a graph that indicated the cumulative change for CPI and wages from 2017 to 2023.

**DIRECTOR PRESENT** Director Davidoff rejoined the meeting at 11:01 a.m.

CFO Malloff discussed the 2024 requisition change in the current draft financial plan vs. the prediction from the 2023 financial plan.

#### 3.5 **GENERAL ADMINISTRATION**

CFO Malloff provided an overview of the core service budget summary.

CFO Malloff discussed the following regarding the General Administration Service S100:

- the service includes Corporate Administration, Finance, Information Technology, Human Resources, Chief Administrative Officer and municipal directors;
- 6.2 % CPI increase in staff wages and Director's stipend increases;
- mileage rates set by Canada Revenue Agency increased to \$0.70/km on January 1, 2024;
- catch-up on post-pandemic training opportunities for staff continue;
- requisition is basically flat for 2024; and
- year over year increase is 9%.

CFO Malloff provided an overview of the services included in General Administrative Service S100.

CFO Malloff and CAO Horn answered the Board's questions.

# CHANGED

**ORDER OF AGENDA** The Order of Business was changed to address public time, with Item 4 Public Time considered at this time.

#### 4 **PUBLIC TIME**

The Chair called for questions from the public and members of the media at 11:45 a.m.

No questions from the public or media.

**ORDER OF AGENDA** Item 3.5 General Administration discussion continued. **RESUMED** 

RECESSED/ The meeting recessed at 12:00 p.m. for lunch and reconvened by 12:35 p.m. **RECONVENED** 

#### 3.6 **RURAL ADMINISTRATION**

CFO Malloff provided an overview of the Rural Administration Service S101 and discussed the following:

- the service houses rural directors expenses, fire services overhead and bylaw services;
- 6.2% CPI increase in staff salaries and rural director stipends;
- UBCM fire training grant supports staff wages, equipment and other training costs;
- 5% total increase in requisition for 2024;
- monies spent on unsightly property remediation in 2023 has been submitted to the province for recovery through property taxation for the property owners; and
- includes for the fire services command unit to be funded from reserves.

CFO Malloff and CAO Horn answered the Board's guestions.

#### 3.7 GEOSPATIAL INFORMATION TECHNOLOGY (GIS)

CFO Malloff provided an overview of Geospatial Information Systems (GIS) Services S102 and discussed the following:

- projected \$79K surplus carried forward from 2023;
- 6.2% CPI increase for GIS staff;
- GIS strategic assessment to review processes, software and technology to support future initiatives including asset management;
- 2024 requisition is reduced by 20K from the projection from the 2023 financial plan due to increased funding from other services for projects; and
- includes funds for the replacement of the real time kinematics unit and field computer funded from reserves.

Sangita Sudan answered the Board's questions.

#### 3.8 BUILDING INSPECTION

CFO Malloff provided an overview of Building Inspection Services S103 and discussed the following:

- 6.2% CPI increase in salaries for Building staff;
- need fully staffed department to ensure better turn around on permit issuance and improved customer service;
- permit fees are down substantially (over \$300K) from 2023 full staffing is required to service existing active permits;
- construction costs will be assessed using Marshall Swift Estimator which should drive an increase in permit revenue compared to previous methods; and
- to be included in the 2024 financial plan a phased digitization of historic building permits, replacement of building vehicles, CloudPermit implementation, replacement of laptops and funds for the mobile Starlink hardware.

Chris Gainham answered the Board's questions.

Moved and seconded, And Resolved:

That the Board approve \$200,000 to be included as a transfer from reserve in the draft 2024 Financial Plan for S103 Building Inspection, and that requisitions be reduced in the draft plan by the same amount.

Carried

#### 3.9 PLANNING

50/24

CFO Malloff provided an overview of Planning Service S104 and discussed the following:

majority of the costs are staffing;

6

- 6.2% CPI increase in salaries for Planning staff;
- 19K reduction in requisition for 2024 compared to the estimate in the 2023 financial plan; and
- some opportunities exist for grants and other funding for planning projects from new provincial housing program.

Nelson Wight answered the Board's questions.

#### 3.10 STAFFING

#### 3.10.1 For Information: Community Services - Regional Park Staff

The Board Report dated January 3, 2024 from Craig Stanley, Regional Manager Operations and Asset Management, seeking Board approval to hire additional regional parks staff, has been received for information.

Joe Chirico, General Manager of Community Services, provided the Board with details for the staffing request and answered the Board's questions.

# **3.10.2** For Information: Development and Community Sustainability - Emergency Program Coordinator

The Board Report dated January 4, 2024 from Dan Séguin, Manager of Community Sustainability, seeking Board approval to hire an additional Emergency Program Coordinator - Nelson, has been received for information.

Dan Sequin, Manager of Community Sustainability, provided the Board with details for the staffing request and answered the Board's questions.

**DIRECTOR ABSENT** Director Newell left the meeting at 2:27 p.m.

# 3.11 PORTION OF ELECTORAL AREA E PROCTER/HARROP/BALFOUR/QUEENS BAY RECREATION COMMISSION NO. 10

**DIRECTOR PRESENT** Director Newell rejoined the meeting at 2:30 p.m.

Director Graham provided an overview of the Recreation Commission No. 10 service.

Director Page discussed the delivery of recreation services for Nelson, Areas E and F, the process taken for discontinuing the Recreation Commission No. 10 service for a year. Director Page requested more discussion regarding the service and how to move forward. He requested to restore the budget for 2024 and renew the commission member's terms until there are more details provided in April 2024.

Moved and seconded, And Resolved:

51/24 That the Board refer any discussions regarding Portion of Electoral Area E
Procter/Harrop/Balfour/Queens Bay Recreation Commission No. 10 until the Electoral
Area E Director is able to hold a public meeting in February 2024.

Carried

#### 5. ADJOURNMENT

Moved and seconded, And Resolved:

52/24 That the meeting adjourn at 3:05 p.m.

**Carried** 

Regional	District	of	Central	Koot	tenay
			January	19,	2024

Aimee Watson, RDCK Board Chair
Allinee Watson, Noek Board Chair
Angela Lund, Deputy Corporate Officer



## **Board Report**

Date of Report: January 29, 2024

**Date & Type of Meeting:** February 16, 2024 – Regular Board Meeting

Author: Dan Séguin, Manager of Community Sustainability

**Subject:** Staffing Request for new Emergency Program Coordinator – Nelson

File: N/A

Electoral Area/Municipality: All RDCK Rural Electoral Areas and Municipalities

#### **SECTION 1: EXECUTIVE SUMMARY**

The purpose of this report is to request Board approval to hire an additional Emergency Program Coordinator at the Nelson office to address several immediate and ongoing needs:

- To adequately prepare for, respond to, and recover from the increasing frequency, intensity, and uncertainty of hazards such as floods, wildfires, drought, and extreme heat in the RDCK;
- To have the capacity to plan for, operationalize, and implement the Emergency and Disaster Management Act (in force since November 8, 2023);
- To address Emergency Operations Center (EOC) senior-level staffing challenges during emergencies;
- To continue providing service excellence of the Emergency Program, regardless of new workloads brought on by legislative changes.

**Staff Recommendation**: That the Board approve the hiring of a second full-time, permanent Emergency Program Coordinator based in Nelson at an annual amount not to exceed \$103,625.00 in salary and benefits, plus approximately \$7,000 for position-related expenses (IT, training, PPE, phone, etc.). This will be prorated in 2024 based on the expected April 1 hiring date to \$77,718.78 salary and benefits, and approximately \$5,250 for position-related expenses; AND FURTHER, that staff include related expenses to fund the position in the 2024 A101 Emergency Program budget.

#### **SECTION 2: BACKGROUND/ANALYSIS**

#### **BACKGROUND**

Of importance to the RDCK, there is a confluence brought on by our changing climate and hazard landscape, new provincial emergency management legislation, and seasonal Emergency Operations Center (EOC) staffing challenges that could impact our capacity to deliver excellence of the Emergency Management Program.

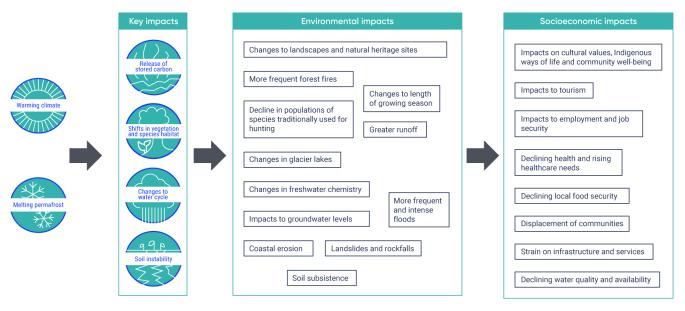
#### **Our Changing Climate**

The RDCK, like the rest of British Columbia and Canada, is experiencing a change in its climate (<u>Canada in a Changing Climate: Synthesis Report, 2023</u>). The trend illustrates an increasing frequency, intensity, and uncertainty of hazards such as floods, wildfires, drought, and extreme heat, which is expected to continue for the foreseeable future. In turn, these impacts have cascading and compounding effects in areas such as housing, employment and job security, tourism, infrastructure, food security, and water quality and availability (see Figure 1).

Warming trends will drive several climate changes for B.C. and the RDCK, including:

- Warmer temperatures: Expected in all seasons, leading to more extreme heat events and longer growing seasons;
- Annual precipitation: Changes in seasonal precipitation—including longer summer droughts—will
  pose a threat to current patterns of water accumulation (e.g., decreased snowpack, glacier mass loss)
  and discharge, and will lead to water scarcity issues in the summer, challenging regional ecosystems,
  agriculture and forestry industries, and communities (B.C. Ministry of Environment, 2016);
- Extreme precipitation events becoming more frequent and intense (<u>Zhang et al., 2019</u>), and increased frequency of atmospheric river events (Curry et al., 2019; <u>Vadeboncoeur, 2016</u>; <u>Pinna Sustainability, 2014</u>). These events will exacerbate the impacts associated with changes to seasonal precipitation: for example, by contributing to faster runoff, thus increasing the risk of flooding, landslides, and sediment and pollutant loading in drinking-water reservoirs and aquatic ecosystems;
- Changes in streamflow, including the timing of spring freshet, timing and duration of summerautumn low flow, and higher water temperatures during low-flow periods (<u>Bonsal et al., 2019</u>), leading to increased flood risks and changes to aquatic ecosystems; and
- Increased wildfire risk resulting from changing precipitation and temperature, along with changes to wind patterns (<u>Bush and Lemmen, 2019</u>) and shifts in ranges of pests such as the Mountain Pine Beetle (*Dendroctonus ponderosae*), leading to ecosystem changes and impacts on infrastructure and health.

Figure 1 - The effects of climate change and its cascading impacts throughout society and the environment.



Note: This figure provides examples of the cascading environmental and socioeconomic impacts associated with a warming climate and melting permafrost, and is not intended to be comprehensive.

Source: Ecosystem Services; Chapter 5 in Canada in a Changing Climate: National Issues Report <u>Figure 5.9 in NIR-5</u>; IRR)

#### **New Provincial Emergency Management Legislation**

The new Emergency and Disaster Management Act (EDMA) – in force since November 8, 2023 – replaces the outgoing Emergency Program Act (EPA). The new act expands the responsibilities of local governments such as the RDCK to reflect the realities of British Columbia, including climate change, an evolving hazard landscape, the authority of Indigenous Governing Bodies (IGB), and the need for resilient recovery. The EDMA shifts from focusing on emergency response to instead include provisions that address all four phases of emergency management: mitigation, preparation, response, and recovery.

The new statute reflects several key policy shifts (<u>BC's Modernized Emergency Management Legislation:</u> <u>Regulations for Local Authorities</u>, <u>2023</u>) that have been informed by best practices in emergency management, partner engagement, and co-development with First Nations.

Under the existing regulations, local authorities must:

- Prepare local emergency plans that reflect potential emergencies and disasters that may affect any or all
- of an area within their jurisdiction;
- Include an assessment of the relative risk that a given type of emergency will occur, along with its
- potential impact on people and property; and
- Establish priorities for restoring essential services provided by the local authority.

Some of the key changes for local authorities in the new legislation that may be further detailed through regulations include:

- Clear requirements for risk assessments, emergency management plans, disaster risk reduction measures, and business continuity plans;
- A framework for multijurisdictional emergency management organizations (MJEMOs);
- Requirements to consult and cooperate with Indigenous governing bodies;
- Reporting within 120 days to the Province anytime a local State of Local Emergency is declared, with
- rationale if consultation did not occur with Indigenous governing bodies;
- Authorize a qualified person to provide a service or give assistance during a declared State of Emergency
- or declared recovery period;
- Monetary penalties for non-compliance by local authorities;
- Defined 'renewable' 90-day recovery period with access to recovery powers, and;
- Recognition of Volunteer organizations and what role local authorities may play in managing these.

#### **Emergency Program Staff Capacity**

Currently, the RDCK has two Emergency Program Coordinators, one in Nelson and one in Creston, who share various local and regional functions. EPCs play a pivotal role in coordinating and overseeing the local Emergency Management Program within the RDCK, in collaboration with our First Nation, municipal and regional partners. The primary responsibilities of this position are to lead emergency preparedness, response, and recovery by liaising with outside agencies, external contractors, volunteer organizations, and RDCK staff to ensure implementation and improvement of emergency plans and training.

Prior to the climate-driven changes to the hazard landscape, and before the new legislation, the current workload for both EPCs positions was already stretched to capacity given their current responsibilities and tasks (SEE ATTACHMENT A). This capacity challenge is compounded during seasonal Emergency Operations Center (EOC) activations during which the EPC takes a key role across all phases of the event.

The EOC supports and coordinates the overall emergency response activities within our jurisdiction as well as offers varying levels of support to our municipal partners. Our EOC is: 1) a facility away from the incident site and is typically activated at the request of an incident commander or a jurisdiction's senior official when an emergency has been identified, and 2) is temporarily staffed using the Incident Command System by RDCK employees.

During hazard seasons, like freshet and wildfires, it is within their job descriptions that emergency program staff, will assume the key leadership roles within the EOC, which may include: Director, Deputy Director, various Section Chief roles, and ESS Branch Director. In any typical year, Staff may be in one of the critical EOC roles anywhere from 20 to +120 days (as we saw in the Okanagan/Shuswap this year). When the EOC is activated, the RDCK Emergency Program Coordinators are always in a leadership role working overtime (paid for by the Province) and for many days in a row.

Given that an operational period (i.e. shift) in the EOC is 12 hours and that an EOC can be staffed 24/7 depending on the situation, the capacity to staff the leadership positions on a consistent basis has been challenging as emergency events are more frequent and longer lasting. Chronic work stress among EOC leadership can be associated with feelings of burnout, reduced job satisfaction, fatigue, impaired physical health, higher percentages of job turnover, and significant posttraumatic stress symptomatology.

#### **ANALYSIS**

In response to our changing climate, new emergency management legislation, and emergency program staff capacity, the following analysis outlines the business case and contributing factors in support of this request for an additional Emergency Program Coordinator position located in Nelson:

#### 1. Our Changing Climate:

- a. **Increased Workload for Emergency Response and Preparedness**: The rising frequency and intensity of hazards such as floods, wildfires, and extreme heat suggest a higher likelihood of emergency situations. Additional staff could be essential to enhance the capacity for emergency response and preparedness, ensuring the safety and well-being of the community.
- b. Adaptation and Resilience Planning: Addressing the cascading effects of climate change on housing, employment, tourism, infrastructure, food security, and water quality requires comprehensive adaptation and resilience planning. Hiring additional staff with expertise in climate science, urban planning, and community development can help formulate and implement strategies to mitigate these impacts.
- c. Environmental Monitoring and Assessment: With the changing precipitation patterns, streamflow alterations, and increased wildfire risks, having a dedicated team for environmental monitoring and assessment is crucial. Additional staff can contribute to ongoing data collection, analysis, and the development of strategies to manage water scarcity, flooding, drought, wildfire, and other environmental challenges.
- d. **Community Engagement and Education**: A proactive approach to climate change involves engaging the community and raising awareness about the potential risks and adaptation measures. Hiring staff for community outreach, education, and engagement can foster a sense of preparedness and encourage resilient practices among residents.
- e. **Interagency Collaboration**: Climate change impacts are multifaceted and often require collaboration among various agencies and stakeholders. Additional staff can facilitate coordination and communication between different departments, levels of government, and

- community organizations, ensuring a holistic and effective response to climate-related challenges.
- f. **Research and Innovation**: Given the dynamic nature of climate change, ongoing research and innovation are essential. Hiring staff with research backgrounds can contribute to understanding local vulnerabilities, exploring innovative solutions, and staying updated on the latest developments in climate science.

#### 2. New Provincial Emergency Management Legislation

- a. **Compliance and Documentation**: The new Emergency and Disaster Management Act introduces clear and detailed requirements for risk assessments, emergency management plans, disaster risk reduction measures, and business continuity plans. Hiring additional staff with expertise in emergency management, risk assessment, and documentation can help ensure compliance with the new regulations and the thorough preparation of required documentation.
- b. Multijurisdictional Emergency Management Organizations (MJEMOs): The introduction of a framework for MJEMOs indicates a need for enhanced coordination and collaboration across jurisdictions. Additional staff can facilitate the establishment and functioning of these organizations, ensuring effective communication, resource sharing, and a coordinated response in the event of emergencies.
- c. Consultation and Cooperation with Indigenous Governing Bodies: The new legislation mandates local authorities to consult and cooperate with Indigenous Governing Bodies. Employing staff with experience in Indigenous relations, cultural competency, and community engagement can facilitate meaningful collaboration, leading to more inclusive and effective emergency management strategies.
- d. Reporting and Communication Requirements: The requirement to report within 120 days to the Province anytime a local State of Local Emergency is declared, along with providing rationale if consultation did not occur with Indigenous Governing Bodies, necessitates a streamlined and efficient reporting process. Additional staff can ensure timely and accurate reporting, reducing the administrative burden on existing personnel, in particular, during a significant hazard season with multiple EOC activations.
- e. **Qualified Personnel and Assistance during Emergencies**: The authorization of qualified personnel to provide services or assistance during a declared State of Local Emergency or Recovery period suggests a need for a pool of trained individuals. Hiring additional staff with relevant skills can enhance the capacity to utilize qualified personnel promptly and efficiently in emergency situations.
- f. **Monetary Penalties for Non-Compliance**: The introduction of monetary penalties for non-compliance by local authorities emphasizes the importance of adherence to the regulations. Employing staff dedicated to compliance monitoring and organizational/stakeholder support can help avoid penalties, ensuring that the RDCK meets its obligations under the new legislation.
- g. Recovery Period Management: The defined 'renewable' 90-day recovery period with access to recovery powers highlights the importance of effective recovery planning and management. Additional staff can contribute to the development and implementation of recovery plans, ensuring a smooth transition from emergency response to long-term recovery efforts.
- h. **RDCK Governance, Legislation, and Bylaw Updates**: To adapt to the new Provincial legislation, the RDCK will need to make a series of changes to its Bylaws (No. 2758, 2021), RDCK Emergency Management Framework, and Emergency Program Executive Committee Terms of Reference. This will create additional workload that isn't currently accounted for in staff workplans.

#### 3. Emergency Program Staff Capacity

- a. Increased Workload and Frequency of Emergency Events: The existing workload for the two EPCs is already stretched to capacity, and the frequency and duration of emergency events are on the rise. Hiring additional staff will help distribute the workload, ensuring that the Emergency Management Program can effectively respond to and manage emergencies without overburdening current personnel.
- b. Expanded Roles and Responsibilities: The new Emergency and Disaster Management Act introduces expanded roles and responsibilities for local authorities, including the need for comprehensive risk assessments, emergency management plans, and engagement with Indigenous governing bodies. Additional staff can support the EPCs in fulfilling these new requirements, allowing for more thorough planning and effective response across all phases of emergency management.
- c. **Enhanced EOC Leadership and Operational Support**: With Emergency Operations Center (EOC) activations requiring key leadership roles, including Director, Deputy Director, various Section Chief roles, and ESS Branch Director, having additional staff can ensure that these positions are adequately filled. This is crucial for maintaining effective coordination during emergency events, preventing burnout, and supporting the overall success of the Emergency Management Program
- d. Reducing Overtime and Improving Well-being: The potential for longer and more frequent activation of the EOC, and the need for leadership roles during extended periods, can lead to significant overtime for the current EPCs. Hiring additional staff can help distribute the workload, reducing the reliance on overtime and alleviating the associated stress and burnout risks. This, in turn, can improve the overall well-being and job satisfaction of the emergency management team.
- e. **Addressing Chronic Work Stress**: Chronic work stress among EOC leadership, as mentioned, can have various negative consequences, including burnout, decreased job satisfaction, and impaired physical health. Adding more staff allows for better work-life balance, improved stress management, and a more resilient and sustainable emergency management team.
- f. **Ensuring Continuity of Operations**: Having a larger team provides redundancy and ensures continuity of operations, especially during extended emergency events. This mitigates the risk of key personnel burnout, turnover, or other challenges that could disrupt the seamless functioning of the Emergency Management Program.

Therefore, given the current and growing demands related to the RDCK's emergency management program, the Staff recommends the hiring of an additional full-time, permanent Emergency Program Coordinator (EPC) in the Nelson office. The annual impact on the A101 Emergency Program budget for hiring an EPC, will be \$103,624.19 (salary and benefits, after CPI increase), plus additional overhead expenses. If the Board approves the new position, Staff will build its 2024 budget accordingly, for approval by the Board.

In summary, Staff recommend that the Board approve an additional EPC for the Nelson office to:

- Adequately prepare for, respond to, and recover from the increasing frequency, intensity, and uncertainty of hazards such as floods, wildfires, drought, and extreme heat in the RDCK;
- Have the capacity to plan for, operationalize, and ongoingly implement the Emergency and Disaster Management Act (in force since November 8, 2023);
- Address Emergency Operations Center (EOC) senior-level staffing challenges during emergencies;

 Continue providing service excellence of the Emergency Program, regardless of new workloads brought on by legislative changes.

SECTION 3: DETAILED ANALYSI	S
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#### 3.1 Financial Considerations – Cost and Resource Allocations:

Included in Financial Plan:	□Yes	⊠ No	Financial Plan Amendment:	⊠Yes	□ No
Debt Bylaw Required:	□Yes	⊠ No	Public/Gov't Approvals Required:	□Yes	⊠ No

If approved the cost to A101 Emergency Management service will be annual salary that does not to exceed \$103,625.00 in salary and benefits, plus approximately \$7,000 for position-related expenses (IT, education and training, PPE, phone, etc.). This will be prorated in 2024 based on the expected April 1 hiring date to \$77,718.78 salary and benefits, and approximately \$5,250 for position-related expenses. If approved, all related expenses to fund this position will be included in the 2024 A101 Emergency Program budget.

The new hire may require an increase in requisitions to all RDCK jurisdictions, including municipalities participating in the RDCK Emergency Service, pending finalization and Board approval of the 2024 budget.

#### 3.2 Legislative Considerations (Applicable Policies and/or Bylaws):

The new Emergency and Disaster Management Act (EDMA) replaces the outgoing Emergency Program Act (EPA), which was the applicable provincial legislation that defined and required the establishment of the RDCK Emergency Program.

RDCK Bylaw No. 2210, 2011 established the RDCK Emergency Management Framework, and was superseded by Bylaw No. 2758, 2021. Further bylaw revisions will be required for the Emergency Program and potentially for other functions as well which will be the responsibility for this position. This will be defined as part of the ongoing work to incorporate the requirements of EDMA.

#### 3.3 Environmental Considerations

The expanded work of the Emergency Program will be to anticipate the potential impacts of climate change on our residents throughout the RDCK as we perform our hazard analyses.

#### 3.4 Social Considerations:

Preparing our residents and building community resilience to handle the increasing frequency and magnitude of hazards will both protect the social fabric of the Regional District during emergencies and will help communities recover with more resilience, and more quickly, following an emergency.

#### 3.5 Economic Considerations:

The Emergency Program is a direct support to limiting loss during an emergency through preparedness, response, and recovery.

Staffing cost for an additional Emergency Program Coordinator.

EDMA funding is a rapidly evolving situation. For example, in December 2023, EMCR announced funding to assist with engagement with Indigenous Governing bodies. This type of funding may become available for internal Staffing needs, but that remains to be seen. Furthermore, Staff time is needed to apply for and manage the funding, and to identify and hire suitable contractors (when needed).

#### 3.6 Communication Considerations:

- Internal:
  - Finance
  - Human resources
  - o IT

#### External

- Emergency Management stakeholders: Indigenous governing Bodies, municipalities, neighboring Regional Districts, EMCR, contractors, etc.
- o Local communities and partners

#### 3.7 Staffing/Departmental Workplan Considerations:

The operations of the Emergency Program is the responsibility of the Community Sustainability Manager. The overall sustainability of the service is the responsibility of the General Manager of Development and Community Sustainability.

If approved Staff will immediately engage Human Resources to commence the recruitment process. This process may be greatly streamlined given that, in December 2023, we solicited applications for a vacant EPC position in Nelson and retained the received resumes.

Departmental workplans will be adjusted to sustainably align with the additional capacity that a new EPC position brings.

#### 3.8 Board Strategic Plan/Priorities Considerations:

- To Excel in Governance and Service Delivery

#### **SECTION 4: OPTIONS & PROS / CONS**

**Option 1:** That the Board approve the hiring of a second full-time, permanent Emergency Program Coordinator based in Nelson.

#### Pros

- Adequately prepare for, respond to, and recover from the increasing frequency, intensity, and uncertainty of hazards such as floods, wildfires, drought, and extreme heat in the RDCK;
- Have the capacity to plan for, operationalize, and ongoing implementation of the Emergency and Disaster Management Act (in force since November 8, 2023);
- Address Emergency Operations Center (EOC) senior-level staffing challenges during emergencies;
- Continue providing service excellence of the Emergency Program, regardless of new workloads brought on by legislative changes.
- Minimize EM Staff feelings of burnout, decreased job satisfaction, fatigue, impaired physical health, potential turnover, and posttraumatic stress symptomatology.

#### Cons

- This will have an extra cost to the Community Sustainability department's A101 budget.
- This might require an increase in requisitions and a consequential increase in taxation.

**Option 2:** That the RDCK Board <u>does not</u> approve the creation of the new position for a second Emergency Program Coordinator in Nelson.

Pros

Short term, temporary cost avoidance.

Cons

- The RDCK will not be as prepared to manage the needs of our residents who we can expect to be exposed to increasingly frequent and significant climate-related emergencies.
- The RDCK will struggle to be compliant with its new requirements under the Emergency and Disaster Management Act.
- The RDCK will struggle to adequately staff EOC leadership positions with qualified personnel.
- EM Staff may experience increasing more burnout, fatigue, impaired physical health, potential turnover, posttraumatic stress symptomatology, and decreased job satisfaction.

#### **SECTION 5: RECOMMENDATIONS**

That the Board approve the hiring of a second full-time, permanent Emergency Program Coordinator based in Nelson at an annual amount not to exceed \$103,625.00 in salary and benefits, plus approximately \$7,000 for position-related expenses (IT, education and training, PPE, phone, etc.). This will be prorated in 2024 based on the expected April 1 hiring date to \$77,718.78 salary and benefits, and approximately \$5,250 for position-related expenses; AND FURTHER, that staff include related expenses to fund the position in the 2024 A101 Emergency Program budget.

Respectfully submitted,
Dan Séguin, Manager of Community Sustainability

#### **CONCURRENCE**

GM Development and Community Sustainability – Sangita Sudan GM Finance, IT and Economic Development / CFO – Yev Malloff Chief Administrative Officer – Stuart Horn

Approved Approved Approved

ATTACHMENT A: EM-Task-Function-Distribution ATTACHMENT

## EM Task & Function Distribution

	Manager	EPC 1	EPC 2	EPC	EM
DDFDADFDNISS	Comm Sus	Nelson	Nelson	Creston	Admin
PREPAREDNESS  Coordinates emergency preparedness committees		X	X	X	
(i.e.: BCAS, Health Authority; School District; Utility		^	^	^	
Companies, Industry, Transportation Agencies, first					
responding agencies etc.). Prepares agendas, chairs					
meetings, and makes recommendations regarding risk					
management, mitigation, preparedness, response and					
recovery.					
Scheduling various meetings, including Emergency					Х
Preparedness Committee meetings and Emergency					
Executive Committee meetings and minute/note-					
taking					
Manages the emergency program by acting as the	Х				
regional contact on behalf of the emergency program					
for all outside stakeholders, including provincial					
agencies, utilities, municipal leaders, and elected					
officials;					
Acts as single point of contact for the		X	Х	Х	
community/jurisdiction emergency program to					
discuss emergency preparedness, response, and					
recovery.					
Coordinates the Emergency Support Services (ESS)				X	
program within the RDCK.					
Establishes and maintains updated local resource and		X	Х	X	
contact lists in case of emergency and keeps local					
stakeholders engaged.					
Anticipates potential emergency situations by		Χ	X	Х	
monitoring current conditions and participating in					
hazard awareness information sessions provided by					
related provincial bodies (e.g. EMCR, FLNRO).					
Collaborates with Emergency Program staff to		Χ	Х	X	
develop, maintain and regularly review emergency					
plans to ensure compliance and preparedness.					
Works with Emergency Program staff to identify				Х	
jurisdiction's training needs, and promote and					
encourage local participation on EMCR-funded					
training courses.		.,			
Develops, organizes and facilitates training and		Χ	X		
exercises for RDCK EOC staff including tracking and					
records management.					· · · · · · · · · · · · · · · · · · ·
Maintaining emergency management education and					Х
training for EOC staff requirements		X	X	X	
Develops and coordinates training and exercises for staff, ESS volunteers and the community to ensure		٨	^	^	
emergency preparedness.					
Participates in training to maintain and develop their	X	X	X	X	Х
own EOC skills and abilities.	^	۸	^	^	^
OWIT LOC 3KIII3 ATIA ADIIILIE3.	j		j	I	

	Manager Comm Sus	EPC 1 Nelson	EPC 2 Nelson	EPC Creston	EM Admin
Organizing emergency management related courses					Х
and training, including meals and venue					
Corresponding with EMBC regarding training, courses					Х
and EOC related matters					
Maintaining and populating the Emergency					Х
Management and Wildfire Mitigation media channels					
Ensuring continual improvement of EOC					Х
documentation and facility supplies					
Assisting with the Emergency Management asset					Х
management upkeep					
Working closely with GIS/Mapping department to					Х
maintain emergency applications and process					
RESPONSE					
During emergency situations, may act as a Field	Х	Х	Х	Х	
Assessor, an EOC Municipal Liaison, or in a suitable					
position within the Regional EOC.					
Participate in the Emergency Operations Centre (EOC)	Х	Х	Х		
during emergency activations taking on various senior					
roles, including: Director, Deputy Director, Section					
Chief, etc.					
During EOC activations					
<ul> <li>Ensures the EOC is able to receive, manage,</li> </ul>					
store and disseminate information;					
<ul> <li>ensures provincial financial guidelines are</li> </ul>					
followed to ensure reimbursement of costs;					
<ul> <li>maintains communications with Manager of</li> </ul>					
Community Sustainability; and					
<ul> <li>maintains communications with internal</li> </ul>					
partners and external stakeholders.					
Participate in the Emergency Operations Centre (EOC)				X	
during emergency activations taking on various senior					
roles, including: ESS Section Chief and others					
Participate in the Emergency Operations Centre (EOC)					X
during emergency activations taking on various roles.					
Collaborates with affected local authorities during				Х	
Regional EOC activations to ensure effective					
communications and support is provided to the					
community.					
Collaborates with regional Red Cross Coordinator to				Х	
ensure provision of effective Emergency Social					
Services program.					
Maintains contact with EMCR Lifeline Volunteers (ESS,				X	
SAR, Emergency Radio Communications, PEP Air,					
Road Rescue).		.,	.,	.,	
Supports RDCK Communications Coordinator during		Х	Х	Х	
public forums and meetings to ensure residents					
informed of emergency status, recovery efforts and					
on-going emergency management initiatives.					
RECOVERY					

	Comm Sus	Nelson	EPC 2 Nelson	EPC Creston	EM Admin
After an emergency, participates in community	20111111 202	110.5511	110,5011	X	710111111
recovery as needed and tracks the progress of					
recovery issues.					
Participates in after-incident reviews and actively				Х	
incorporates lessons learned from past emergency				χ	
events to ensure plans and procedures are current					
and adequate to meet future such emergency events.					
Processes and submits reports and information to		X	Х	Х	
Emergency Program staff and the Provincial Regional		^	^	^	
EOC as required.					
Following EOC Activations:		Х	Х		
		^	^		
leads recovery plan implementation;					
<ul> <li>completes and distributes the EOC After Action Report;</li> </ul>					
organizes public forums and/or meetings to keep					
residents informed as to the status of recovery					
efforts and on-going emergency management					
initiatives; and					
applies financial and administrative requirements					
of the RDCK and EMCR.					
ONGOING					
Provide technical expertise to strengthen climate	Χ				
change risk identification and disaster risk					
management to inform operations and community					
development					
Leads and works with a multi-disciplinary team of	Х				
managers seeking to reduce risks of climate change					
and moving towards a low carbon economy					
Ensures compliance of the Emergency Program to	Х	Х	Х	Х	
meet provincially legislated requirements					
Supports risk informed regional risk management	Х				
plans related to preparedness and mitigation from					
natural disasters such as: floods, landslides,					
avalanches wind storms, hailstorms and drought.					
Prepares and or participates in the identification,	Х				
preparation and assessment of studies, research					
papers, guidelines, monitoring reports, dashboards					
etc. related to climate change risk.					
Develops and manages program budgets and	Χ				
presents to Board as required					
Provide input to the Emergency Program budget.		Х	Х	Χ	
Assisting with the Emergency management annual					Х
budget, as well as maintaining an in-depth knowledge					
of emergency management budgets and purchasing					
policies					
Coordinate and facilitate ESS meetings				Х	
Act as single point of contact for ESS-related				Х	
stakeholder communications					
Lead and supervise ESS volunteers (80+)				Χ	
Develop and manage ESS budget	Χ			Х	

	Manager	EPC 1	EPC 2	EPC	EM
	Comm Sus	Nelson	Nelson	Creston	Admin
Coordinates and manages grant applications and	Х				
ensures appropriate management of any grant					
funding received					
Manage grants, as required: Participates in grant		Х	Х	Х	
applications for emergency preparedness, response					
and recovery initiatives. Includes identifying, applying					
for, managing and reporting.					
Participates in the management of Emergency		X	X	X	
Program purchasing and tracking of equipment,					
materials and supplies for local emergency programs.					
Participates in the management of Emergency		Χ	X	X	
Program records of all applicable emergency-related					
programs, training, activities and related statistics.					
General correspondence with Emergency Program					Х
Coordinators, municipalities, ESS teams, etc.					
Responding to enquiries from RDCK staff and					X
volunteers, external agencies and the public on					
general Emergency Management issues					
Coordinating and maintaining the Emergency Alert					X
Notification System					
Assisting with the coordination of FireSmart Home					X
Partners Program					
Performing the role of an Emergency Program					X
Coordinator, when required					
Coordinates public awareness campaigns including	X	Χ	X		
preparation and delivery of presentations on					
programs as required;					
Builds strong capacity through the Emergency	X				
Program Coordinators to support the EOC activations					
and may be required to act as EOC Director; and					
Other duties as assigned.		Χ	X	Х	
EDMA (TBD based on Local Authority Regulations)					
Risk assessment (contracting, management, review,		Χ	X	X	
etc.)s					
Emergency management plans (develop, review, etc)		Χ	X	Х	
Business continuity plans (guide and support)		Χ	X	X	
Collaboration, coordination, and consultation –		Χ	X	X	
including Indigenous Governing Bodies (MOU,					
meetings, info sharing, etc.)					
Develop and participate in multijurisdictional (MOU,		Χ	X	X	
meetings, info sharing, etc.)organization(s)					



## **Board Report**

**Date of Report:** 01,03, 2024

Date & Type of Meeting: 01, 18, 2024 Regular Board Meeting

Author: Craig Stanley, Regional Manager Operations and Asset

Management

Subject: REGIONAL PARKS STAFFING

**File:** 01-0510-20

Electoral Area/Municipality All RDCK Rural Electoral Areas and Municipalities

#### **SECTION 1: EXECUTIVE SUMMARY**

The purpose of this report is to inform the RDCK Board that additional staffing is required for Regional Park operations to effectively plan and complete new capital and preventative maintenance projects, monitor contractor/employee performance, usage and respond to unplanned work (vandalism). Increasing our Parks maintenance workers will allow our Regional Parks Manager and Regional Parks Operations Supervisor to do their higher level work.

#### **SECTION 2: BACKGROUND/ANALYSIS**

#### **RDCK Regional Parks and Trails Staffing Considerations**

RDCK regional parks are not conventional municipal parks when you consider standards of service, configuration, purpose, scope, and that the scale of the parks and their distribution across the region is challenging to manage. RDCK regional parks are more like recreation sites than municipal parks, but they still offer all of the same benefits:

- Opportunities for recreation and wellness
- Tourism
- Ecology/conservation
- Value to the taxpayers

#### **Standards of Maintenance**

A common approach to municipal parks maintenance, a high-level triage or prioritization of service delivery in parks follows linearly: safety, functionality, appearance

Level 1 Safety first: Safety first or the park or amenity is closed until remedied like

bear in the area, danger tree, fecal coliform in swimming area, skate park damage, weeds,

unsanitary washroom, dangerous dog, high water...

Level 2 Functionality: It works properly or the park or amenity is closed until remedied like a

playground is swing broken, trail rutted or uneven, grass is too wet, weeds, washroom is

damaged, parking lot is full of snow

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Level 3 Appearance: We do not close parks or amenities for the following reasons

- Washroom paint is peeling
- Weeds
- Overgrown demonstration garden
- Grass is brown
- No flowers or ornamentals

Safety and functionality are objectively determined and are the minimum level of service. Our current staffing contingent is sufficient to keep our parks safe. Functionality issues are prioritized and remedied according to resources. Assessment and awareness of safety and functionality issues are depending on staff's availability, and in some cases, the general public raises these issues through various communications media.

Some examples of delayed response to operational issues include:

- Bigelow Bay replacement washroom is only partially complete
- Collecting data from usage counters which is required information for project and operational planning
- Engaging with stakeholders in a timely fashion to plan or work on projects an example is Crawford Creek trail development
- Being able to work effectively with volunteer groups like the Salmo ATV Club to plan roles and responsibilities
- Installation/replacement of signage such as entry signs for Crescent Valley Beach and McDonalds Landing
- Responding to vandalism in a timely manner such as the removal of park boundary and information signs at Krestova Regional Park
- Monitoring and inspecting work of contractors and lessees to ensure that standards are being maintained like at Pass Creek or Sunshine Bay

Experiences are subjective, meaning everyone goes to a park for their own reason and their experiences are personal. Parks operators attempt to maintain the spaces to consider the all of the park uses and experiences, but cannot meet the needs of everyone. Appearance/aesthetics, the lowest priority. Luckily, most if not all of our parks have natural attributes. RDCK Parks is currently not staffed adequately to build and properly maintain common parks amenities like ornamental gardens or high quality sports fields, although we do own some of these.

Parks use is typically free of charge. Except for certain special events and parks bookings, and camping at Pass Creek and Glacier Creek regional Parks, and where they exist, sports field rentals at Pass Creek, Bonnington and Sunshine Bay, most parks use does not generate significant revenue. This is typical for municipal parks where the annual revenue recovery can be as little as 1% of expenses. However, this not a reason to lose site of the fact that consistent service levels are required to ensure there is regional parity.

The service budgets, recommended by Commissions and approved by the Board, do not consider regional standards or service, partly because none have been designed, but also because the parks vary in size, configuration, amenities and features, and funding, and because the park(s) in their electoral area is their priority. Parks improvement projects do not follow a concise plan year over year; they are ad hoc and according to funding and felt needs. Allocating staff to perform these duties creates annual variances. With fixed resources, increasing the service level or scope/scale though developing new parks or amenities is detrimental to the current level of efficiency/effectiveness.

To support regional parks staff, contractors are also required to perform some of the work. The sophistication and the reliability of these contractors varies, but they support the operation by delivering various services within their niche. A list of contractors and their scope(s) are shown in Attachment A.

Current and expected new gaps in RDCK Regional Parks are shown below:

- In the past winter use of parks would see a sharp decline but today this is no longer the case. Regional Parks staff is now needing to support and respond to public demands for these types of activities:
  - Ice skating at Cottonwood, Bonnington and Morning Mountain Regional Parks
  - o Snow shoeing, hiking and cross country skiing at all parks with trails.
- There are two major shifts happening in 2024. The contract for the Nelson Salmo and Areas E, F, G for maintenance and janitorial services for 11 regional parks and the Pass Creek Exhibition Society lease of the Pass Creek Exhibition area in Pass Creek Regional Park are ending in 2024. This is expected to increase the number of contractors/employees to supervise and for our regional staff to develop and maintain amenities.
- All of our regional trails and parks require more frequent inspections for safety.
- General grounds work at each park is not being regularly up kept due to lack of resources, parks needs specific employees to help do this directed work. This will increase our supervision requirements.
- As staffing is limited the Regional Parks Manager and Supervisor are being drawn into maintenance work and is not allowing the Regional Parks Manager and Supervisor the time to complete permits/applications/grants/research requests/land questions.
- Horticultural work is required to keep parks aesthetically pleasing
- Invasive species control is required on a full time basis
- Danger tree assessment and management is based on a reactive model which could lead to increased liability for the RDCK
- Invasive species scale and scope has not been defined understood to be significant
- New park development and new park projects require Regional Parks Managers and Operation Supervisor time to plan development and maintenance staff time to add amenities
- Lack of facilities to run parks out of (maintenance building we run out of 4 storage places)
- The addition of recent new parks like Crawford Creek, Crescent Valley, Krestova and expansion of Cottonwood Lake and Waterloo Eddy plus potential future acquisitions

Also to note, the Regional Parks operation does not have a home base or central location for equipment storage, supplies, or staff gathering place. This adds to the logistical challenges; not having fleet (currently use Kootenay Carshare) or fleet maintenance means that the RDCK has limited equipment, utilizes rental vehicles which incur a high transportation cost.

In 2023, the RDCK initiated the development of a Parks and Trails Strategy, and hired RC+PERC consultants to deliver a report, with recommendations in mid to late 2024. The scope of that project includes analyzing RDCK parks operations, current and proposed future, comparing to other regional parks operations in the province and making recommendations for the most sustainable model.

# SECTION 3: DETAILED ANALYSIS 3.1 Financial Considerations – Cost and Resource Allocations: Included in Financial Plan: Yes No Financial Plan Amendment: Yes No Public/Gov't Approvals Required: Yes No The current staffing model is shown in attachment A. The parks operations overhead includes two full-time

The current staffing model is shown in attachment A. The parks operations overhead includes two full-time (FTE) staff, the manager and the supervisor who work year round. The seasonal parks operations team includes a total of 0.76 FTE for the entire year – spread across the various parks services.

The bulk of the seasonal work performed by parks is carried out within a small window. A lot of the work done during the parks busiest months is project-based – asset improvement and construction. The window could be expanded to allow for the improvement work to be done during the shoulder spring and fall instead of during the busy tourist season.

Staff options for consideration in 2024:

- Option 1 \$100,000 of new funding for a new maintenance and grounds personnel and \$25,000 for work expenses.
- Option 2 \$62,000 of new funding to increase one existing seasonal employee to full-time, permanent, and \$12,500 for work expenses. This is an increase of .62 FTE.
- Option 3 \$84,000 of new funding to increase both current .38 FTE seasonal employees to 0.8 FTE and \$12,500 for work expenses. This is an increase of 0.84 FTE.
- Option 4 \$25,000 of new funding to increase both current .38 FTE to .50 FTEs and \$7,800 for work expenses.

Future needs for staffing, as could be recommended by the Parks and Trails Strategy, will be discussed when that report is presented.

The costs presented would be costed to RDCK Regional Parks Services as per the Community Services Fee allocation model.

#### 3.2 Legislative Considerations (Applicable Policies and/or Bylaws):

Parks operations mitigate risks given that use of the natural environment is inherently risky. Ensuring our owned spaced are hazard free and safe to use is the primary focus.

#### 3.3 Environmental Considerations

RDCK Parks is a major partner in the delivery of RDCK Climate Action. Everything parks does, is in advocacy for climate action and conservation. The management of the natural environment also aligns with the triage for service – safety, functionality, and aesthetics. Xeriscaping demonstration gardens allow long-term evaluation of low-water use ornamental and natural plantings. Invasive species management through qualified parks personnel provides efficiency via real-time monitoring and controlling.

#### 3.4 Social Considerations:

Parks are in high demand and provide immeasurable social benefit.

#### 3.5 Economic Considerations:

Eco-tourism is a major component in the local economy. Residents depend on their local parks, but also leverage the Regional opportunities. The natural environment and the parks in the Region drive tourism.

#### 3.6 Communication Considerations:

Staff will continue to communicate parks development and operational initiatives. The Parks and Trails Strategy will include Community Engagement and Communications.

#### 3.7 Staffing/Departmental Workplace Considerations:

Staff will continue to work with RC+PERC to develop and facilitate the parks and trails strategy.

#### 3.8 Board Strategic Plan/Priorities Considerations:

The delivery of Regional Park services is a core service for the RDCK.

Managing our assets in a sustainable manner.

#### **SECTION 4: OPTIONS & PROS / CONS**

**Option 1:** Preferred - That the Board approve the hiring of one full-time, permanent Regional Parks Maintenance worker at an annual amount not to exceed \$100,000 in salary and benefits, plus approximately \$25,000 for position-related expenses (IT, training, PPE, phone, equipment etc.). This will be prorated in 2024 based on the expected April 29,2024 hiring date to \$66,000 for salary and benefits, and approximately \$20,000 for position-related expenses;

#### AND FURTHER,

that staff include related expenses to fund the position in the 2024 A104 Community Services Regional Parks budget and to be costed to services as per the Community Services Fees.

- Pro: RDCK able to deliver a more consistent level of service regionally. This will provide the most
  opportunity to increase work capacity and coverage for staff leaves and response to operational
  incidents.
- Con: Highest cost

**Option 2:** Next Best - That the Board approve one seasonal Regional Parks Maintenance worker be made full-time, permanent Regional Parks Maintenance worker at an annual amount not to increase salary and benefits more than \$62,000, plus approximately \$12,500 for position-related expenses (IT, training, PPE, phone, equipment etc.). This will be prorated in 2024 based on the expected April 29, 2024 hiring date to \$18,000 for salary and benefits, and approximately \$12,000 for position-related expenses;

#### AND FURTHER,

that staff include related expenses to fund the position in the 2024 A104 Community Services Regional Parks budget and to be costed to services as per the Community Services Fees.

- Pro: RDCK able to deliver a more consistent level of service regionally. This will increase work
  capacity and coverage for staff leaves and response to operational incidents outside of the present
  seasonal schedule.
- Con: Third highest cost. Work capacity will not increase during the busiest summer months.

#### Option 3: Increase staffing by .84 FTE

- Pro: RDCK able to deliver a more consistent level of service regionally. This will increase work capacity and coverage for staff leaves and response to operational incidents outside of the present seasonal schedule.
- Con: Second highest cost. Work capacity will not increase during the busiest summer months. This option has a higher risk of staff turnover over options 1 and 2 as neither position is full time.

#### Option 4: Increase staffing by .38 FTE

- Pro: RDCK able to deliver a more consistent level of service regionally. This will increase work capacity.
- Con: The least impact on costs. Work capacity will not increase during the busiest summer months. This option has a higher risk of staff turnover over options 1 and 2 as neither position is full time.

#### Option 5: Do not increase staffing

- Pro: No change to current work capacity.
- Con: Level of service for all RDCK parks and trails will diminish as more parks are acquired/developed/improved or the status quo changes.

#### **SECTION 5: RECOMMENDATIONS**

That the Board approve the hiring of one full-time, permanent Regional Parks Maintenance worker at an annual amount not to exceed \$100,000 in salary and benefits, plus approximately \$25,000 for position-related expenses (IT, training, PPE, phone, equipment etc.). This will be prorated in 2024 based on the expected April 29,2024 hiring date to \$66,000 for salary and benefits, and approximately \$20,000 for position-related expenses;

AND FURTHER, that staff include related expenses to fund the position in the 2024 A104 Community Services Regional Parks budget and to be costed to services as per the Community Services Fee.

Respectfully submitted,

Craig Stanley – Regional Manager – Operations and Asset Management

#### CONCURRENCE

General Manager of Community Services – Joe Chirico Chief Administrative Officer – Stuart Horn

Approved Approved

Attachment A - Regional Parks Staffing Model

Attachment B – Background Information to Inform Staffing Report

Employees	Regional or Specific Park	Type of work or contract	Number of hours (or approximate)	FTE
Full Time Employee	Regional	Regional Parks and Trails Manager	1820	1.0
Full Time Employee	Regional	Parks and Trails Operations Supervisor	1820	1.0
Full Time Employee	Regional	Parks and Community Services Planner (not operations staff)	1820	1.0
Seasonal Employees				
Seasonal Employee	Regional	Parks Projects Worker	800	0.38
Seasonal Employee	Regional	Parks Projects Worker	800	0.38
			Total Part Time Seasonal	0.76
Contractors /Employees For Specific				
Regional Parks Services				
Temporary Seasonal Employee	Park Specific	Horticultural/Invasives/xeriscape	700	0.33
Temporary Seasonal Employee	Park Specific - Galena Trail	Trail Lead	450-550	0.25
Temporary Seasonal Employee	Park Specific - Ainsworth	Janitorial - grounds	175	0.10
Contractor	NSEFG Park and Trail Specific	Large contract up 2024 - Janitorial/Grounds/fields/grass)	12 months - year round	
Contractor	Sunshine Bay	Maintenace and Grounds (fields/grass)	6 months - (washrooms 12 months)	
Contractor	Winlaw Park	Janitorial and Grounds (grass)	5 months	
Contractor	Lardeau Park	Janitorial and Grounds	12 months - year round	
Contractor	Glacier Campground	Campground Host	5 months	
Contractor	Pass Creek Park/Campground	Campground Host and Grounds (fields/grass)	6 months	
Contractor	Crescent Valley Beach	Janitorial and Grounds	12 months - year round	
Contractor	Crawford Creek	Regional Park with management plan in development	Year round	To Be Decided
Contractor	Creston Valley	Regional Park planning in progress		
L				



# **Regional Parks & Trails**

Background Information to inform Staffing Report

V1, JANUARY 2024

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#### **Regional Parks & Trails System**

The Community Services Department operates 26 Regional Parks within the RDCK. The regional parks function has been in place since 1969. Of the 26 Regional Parks 16 are designated as Waterfront Access Parks, 5 are designated as Multiple Purpose Parks, 2 are designated as Waterfront Access/Multiple Purpose Parks, and 3 are designated as Regional Trails. There are 7 Regional Park Service Areas and 9 Regional Park Commissions.

The following is a brief overview of the parks and trails system information found in this document

#### **Regional Park System Size/Location**

- 24 Regional Parks & 3 Regional Trails
- 580 hectares of Regional Parkland
- About 100 km of developed Regional Trails
- Located in 8 Electoral Areas and 4 Municipalities
- There are 7 Park Services guided by 9 Park Commissions/Committees

#### **System History**

- 50 years of acquiring parkland (1971-2021)
- The first acquired park was Pass Creek Regional Park in 1971. The last park acquired was Krestova Regional Park in 2023.
- Over the last 10 years (2012-2022):
  - Acquired 152 hectares (376 acres) of private land at Cottonwood Lake Regional Park, Crawford Creek Regional Park, Crescent Valley Beach Regional Park (donation), Krestova Regional Park, Taghum Beach Regional Park and Waterloo Eddy Regional Park
  - Added 7 new Regional Parks totalling 162 hectares (400 acres) including Balfour Beach Regional Park, Crawford Creek Regional Park, Crescent Valley Beach Regional Park, Krestova Regional Park, Lardeau Regional Park, McDonalds Landing Regional Park, Morning Mountain Regional Park, Waterloo Eddy Regional Park.

#### **System Lands & Properties**

- Numerous property types, tenures and land agreements
- 68 fee simple properties owned by RDCK, 14 Provincial Crown Tenures, 4 Agreement with BCTFA

#### **Municipal Context**

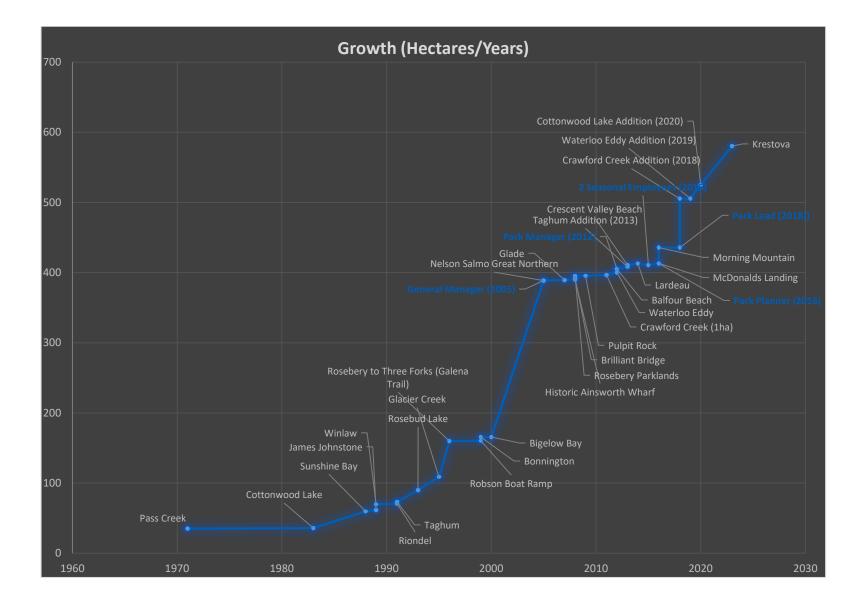
- There are about 75 parks operated and maintained by Municipalities.
- About 173 hectares (427 acres) of Municipal Parks.
- There are 13 Regional Parks and 3 Regional Trails located within a 10 minute drive time of Municipalities.



## a) Acquisition of Regional Parks

PARK NAME		ABBREV.	YEAR ESTABLISHED	AREA (HA)
1. Balfour Beach Region	al Park	BBRP	2012	4.7
2. Bigelow Bay Regional	Park	BIGP	2000	0.07
3. Bonnington Regional	Park	BRP	1999	5.2
4. Brilliant Bridge Region	nal Park	BRIP	2008	2.4
5. Cottonwood Lake Reg	gional Park	CLRP	1983	20.4
6. Crawford Creek Region	onal Park	CCRP	2018	70.7
7. Crescent Valley Beach	n Regional Park	CVB	2013	2.5
8. Glacier Creek Regiona	al Park	GCRP	1995	19
9. Glade Regional Park		GLAP	2007	0.9
10. Historic Ainsworth W	harf Regional Park	HAWP	2008	0.4
11. James Johnstone Reg	ional Park	JAMP	1989	1.8
12. Krestova Regional Pa	rk	KRP	2023	55.0
13. Lardeau Regional Par	k	LARP	2014	2.1
14. McDonalds Landing R	egional Park	MDL	2016	0.3
15. Morning Mountain Ro	egional Park	MMRP	2016	22.4
16. Nelson Salmo Great N	lorthern Trail*	GNT	2005	223
17. Pass Creek Regional F	Park	PCRP	1971	35.1
18. Pulpit Rock Access Re	gional Trail	PULT	2009	0.09
19. Riondel Regional Park	(	RIOP	1991	0.9
20. Robson Boat Ramp R	egional Park	ROBP	1999	0.6
21. Rosebery Parklands R	egional Park	RPRP	2008	3.1
22. Rosebery to Three Fo Trail)*	rks Regional Trail (Galena	GAT	1996	51
23. Rosebud Lake Region	al Park	RLRP	1993	16.7
24. Sunshine Bay Regiona	al Park	SUBP	1988	23.8
25. Taghum Beach Region	nal Park	TAGP	1991	5.9
26. Waterloo Eddy Regio	nal Park	WERP	2012	4.1
27. Winlaw Regional and	Nature Park	WINP	1989	8.2
SYSTEM TOTAL		580.4 ha		

## b) Acquisition of Regional Parks Timeline



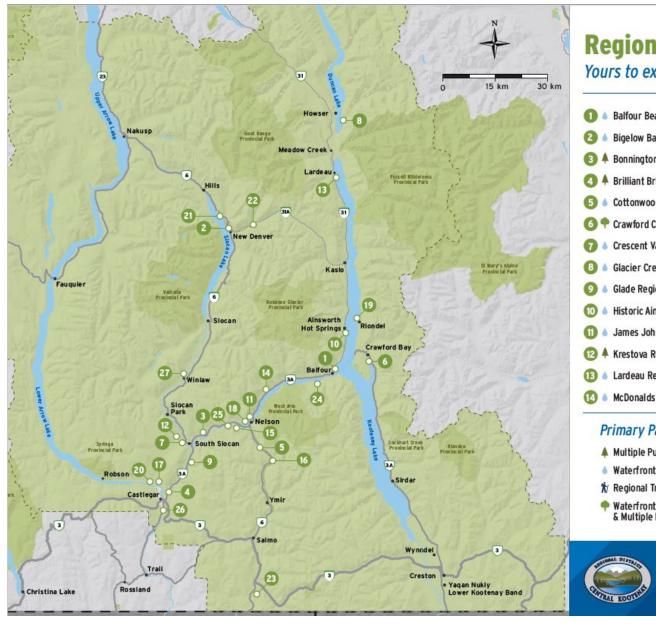
# 1. Official Regional Parks and Trails Details



# c) Official Park Names, Host Electoral Areas/Municipalities, Service Participants and Areas

PARK NAME	TYPE	HOST AREA	SUBREGION	AREA (HA)
1. Balfour Beach Regional Park	Park	Area E	Nelson, Salmo, Area E, Area F, Area G	4.7
2. Bigelow Bay Regional Park	Park	New Denver	Slocan, Silverton, New Denver, Area H	0.07
3. Bonnington Regional Park	Park	Area F	Nelson, Salmo, Area E, Area F, Area G	5.2
4. Brilliant Bridge Regional Park	Park	Area J, Area I, Castlegar	Castlegar, Area I, Area J	2.4
5. Cottonwood Lake Regional Park	Park	Area E	Nelson, Salmo, Area E, Area F, Area G	20.4
6. Crawford Creek Regional Park	Park	Area A	Area A	70.7
7. Crescent Valley Beach Regional Park	Park	Area H	Slocan, Silverton, New Denver, Area H	2.5
8. Glacier Creek Regional Park	Park	Area D	Kaslo, Area D	19
9. Glade Regional Park	Park	Area I	Castlegar, Area I, Area J	0.9
10. Historic Ainsworth Wharf Regional Park	Park	Area D	Kaslo, Area D	0.4
11. James Johnstone Regional Park	Park	Area F	Nelson, Salmo, Area E, Area F, Area G	1.8
12. Krestova Regional Park	Park	Area H	Area H	55.0
13. Lardeau Regional Park	Park	Area D	Kaslo, Area D	2.1
14. McDonalds Landing Regional Park	Park	Area F	Nelson, Salmo, Area E, Area F, Area G	0.3
15. Morning Mountain Regional Park	Park	Area E	Nelson, Salmo, Area E, Area F, Area G	22.4
16. Nelson Salmo Great Northern Trail*	Trail	Area E, Area G	Nelson, Salmo, Area E, Area F, Area G	223
		Area F, Nelson		
17. Pass Creek Regional Park	Park	Area J	Castlegar, Area I, Area J	35.1
18. Pulpit Rock Access Regional Trail	Trail	Area F	Nelson, Salmo, Area E, Area F, Area G	0.09
19. Riondel Regional Park	Park	Area A	Area A	0.9
20. Robson Boat Ramp Regional Park	Park	Area J	Castlegar, Area I, Area J	0.6
21. Rosebery Parklands Regional Park	Park	Area H	Slocan, Silverton, New Denver, Area H	3.1
22. Rosebery to Three Forks Regional Trail (Galena Trail)*	Trail	Area H	Slocan, Silverton, New Denver, Area H	51
23. Rosebud Lake Regional Park	Park	Area G	Nelson, Salmo, Area E, Area F, Area G	16.7
24. Sunshine Bay Regional Park	Park	Area E	Nelson, Salmo, Area E, Area F, Area G	23.8
25. Taghum Beach Regional Park	Park	Area E	Nelson, Salmo, Area E, Area F, Area G	5.9
26. Waterloo Eddy Regional Park	Park	Area H	Slocan, Silverton, New Denver, Area H	4.1
27. Winlaw Regional and Nature Park	Park	Area H	Slocan, Silverton, New Denver, Area H	8.2
SYSTEMS TOTAL: 26 Regional Park & Regional Trails	3 Trails	8 Electoral Areas	5 Subregions	580.4 ha
	24 Parks	1 Municipality		

## d) Regional Parks & Trails Map



# **Regional Parks & Trails**

Yours to explore and enjoy.

- Balfour Beach Regional Park
- Bigelow Bay Regional Park
- Bonnington Regional Park
- Brilliant Bridge Regional Park
- Cottonwood Lake Regional Park
- P Crawford Creek Regional Park
- Crescent Valley Beach Regional Park
- Glacier Creek Regional Park
- Glade Regional Park
- Historic Ainsworth Wharf Regional Park
- James Johnstone Regional Park
- ★ Krestova Regional Park
- Lardeau Regional Park
- McDonalds Landing Regional Park

- Morning Mountain Regional Park
- 🔞 🅅 Nelson Salmo Great Northern Trail
- Pass Creek Regional Park
- 🔞 🅅 Pulpit Rock Access Regional Park
- Riondel Regional Park
- Robson Boat Ramp Regional Park
- Rosebery Parklands Regional Park
- Rosebery to Three Forks Regional Trail
- Rosebud Lake Regional Park
- 2 P Sunshine Bay Regional Park
- Taghum Beach Regional Park
- Waterloo Eddy Regional Park
- Winlaw Regional and Nature Park

## Primary Park Type

- Multiple Purpose Park (6)
- Waterfront Access Park (16)
- \* Regional Trails (3)
- Waterfront Access & Multiple Purpose Park (2)

#### Did you know?

- · We manage over 580 hectares (1435 acres) of parkland for the public to enjoy.
- · Common amenities include beaches, bike parks, picnic areas, sports fields, swimming areas, trestles, fire pits, ball diamonds and boat launches.
- · Camping is available at Glacier Creek Regional Park and Pass Creek Regional Park.

rdck.ca/parks Phone: 250.352.1574 Email: parks@rdck.bc.ca

# e) Regional Park Size By Electoral Area

PARK																	~			
	A A	4 B	A C	A D	λE	A F	D 4	H	-	7	A K	CASTLEGAR	CRESTON	0.	USP	NO	NEW DENVER	40	SILVERTON	AN
	AREA A	AREA B	AREA C	AREA D	AREA E	AREA F	AREA G	AREA H	AREA I	AREA J	AREA K	CASI	CRES	KASLO	NAKUSP	NELSON	NEW	SALMO	SILV	SLOCAN
1. Balfour Beach Regional Park					4.7															
2. Bigelow Bay Regional Park																	0.07			
3. Bonnington Regional Park						5.2														
4. Brilliant Bridge Regional Park									0.46	1.8		0.14								
5. Cottonwood Lake Regional Park					20.4															
6. Crawford Creek Regional Park	70.7																			
7. Crescent Valley Beach Regional Park								2.5												
8. Glacier Creek Regional Park				19																
9. Glade Regional Park									0.9											
10. Historic Ainsworth Wharf Regional				0.4																
Park																				
11. James Johnstone Regional Park						1.8														
12. Krestova Regional Park								55.0												
13. Lardeau Regional Park				2.1																
14. McDonalds Landing Regional Park						0.3														
15. Morning Mountain Regional Park					22.4															
16. Nelson Salmo Great Northern Trail					40		168									15				
17. Pass Creek Regional Park										35.1										
18. Pulpit Rock Access Regional Trail						0.09														
19. Riondel Regional Park	0.9																			
20. Robson Boat Ramp Regional Park										0.6										
21. Rosebery Parklands Regional Park								3.1												
22. Rosebery to Three Forks Regional								47.0									4.0			
Trail (Galena Trail)																				
23. Rosebud Lake Regional Park							16.7													
24. Sunshine Bay Regional Park					23.8															
25. Taghum Beach Regional Park					5.9															
26. Waterloo Eddy Regional Park										4.1										
27. Winlaw Regional and Nature Park								8.2												
TOTAL (ha)	71.6			21.5	117	7.4	185	115.8	1.36	41.6		0.14				15	4.07			
Park (ha) per 1000 EA population	31.9			14.7	30.0	1.8	112	22.9	0.5	11.8		n/a				n/a	n/a			
SYSTEM TOTAL (ha)	580.5																			

# 4. Park Amenity and Activity



# a) Park Amenity Listing

PARK									S																	
							벁		EQUESTIRIAN FACILITIES			w.	딾													SWIM AREA (DEFINED)
				BIKE PARK or AREA			FOOTBRIDGE/ TRESTLE		ACIL			HERITAGE FEATRURE	LAKE, CREEK or RIVER					ν		TRAILS (ACCESSIBLE)			S	FISHING PLATFORM	Σ	EFIN
	BOARDWALK(S)	BALL DIAMOND		or Al	ᆼ		iE/1	CAMPGROUND	N F.		ĘCH	EAT	K or		PICNIC SHELTER	٩		NATURAL AREAS		ESS		a٦	SPORTS COURTS	ATF(	SWIM PLATFORM	d) A
	WAL	AMG		RK	AUN	Š	SIDG	ROL	IRIA	S.	AUN	3E F	REE	ŋ	SHE	oni	(PIT)	AL A		ACC	ARK	BIE	00	PL/	ĹĀŢ	ARE/
	\RD\	L DI	ᆼ	P.A	BOAT LAUNCH	BOAT DOCK	TBF	ΛPG	JEST	FIRE PITS	HAND LAUNCH	Ψ	Ε, C	PARKING	SIC:	PLAYGROUND	тоісет (РІТ)	'UR/	TRAILS	ILS (	SKATEPARK	SPORTS FIELD	RTS	ING	Σ	Σ
	B0/	BAL	ВЕАСН	BIKE	BO/	BO/	<u>Б</u>	CAN	EQL	FIRE	HAN	표	LAK	PAR	PICI	PLA	TOII	NAT	TRA	TRA	SKA	SPO	SPO	FISF	SWI	SWI
Balfour Beach Regional Park																										
Bigelow Bay Regional Park																										
Bonnington Regional Park																										
4. Brilliant Bridge Regional Park																										
5. Cottonwood Lake Regional Park																										
6. Crawford Creek Regional Park																										
7. Crescent Valley Beach Regional Park																										
8. Glacier Creek Regional Park																										
9. Glade Regional Park																										
10. Historic Ainsworth Wharf Regional																										
Park																										
11. James Johnstone Regional Park																										
12. Krestova Regional Park																										
13. Lardeau Regional Park																										
14. McDonalds Landing Regional Park																										
15. Morning Mountain Regional Park																										
16. Nelson Salmo Great Northern Trail																										
17. Pass Creek Regional Park																										
18. Pulpit Rock Access Regional Trail																										
19. Riondel Regional Park																										
20. Robson Boat Ramp Regional Park																										
21. Rosebery Parklands Regional Park																										
22. Rosebery to Three Forks Regional																										
Trail (Galena Trail)																										
23. Rosebud Lake Regional Park																										
24. Sunshine Bay Regional Park																										
25. Taghum Beach Regional Park																										
26. Waterloo Eddy Regional Park																										
27. Winlaw Regional and Nature Park																										
SYSTEM TOTAL	1	4	12	3	6	4	3	2	2	6	13	3	20	20	9	3	13	21	20	7	1	4	2	3	2	1

# b) Park Activity Listing

PARK																							
			Ξ					٩						(1)	Z			TIES	S	NG	-		
	<u>9</u>	10	BIIKING (GRAVEL TRAIL)	(Z			CANOE, KAYAK or SUP	CROSS COUNTRY SKIING			و		G.	MOTORIZED BOATING	NATURE APPRECIATION			SPORT COURT ACTIVITIES	SPORT FIELD ACTIVTIES	SNOWSHOE/ FATBIKING	SOFTBALL or BASEBALL		WALKING/ RUNNING
	ATV or DIRT BIKING	BEACH ACTIVITIES	VEL	BIKING (MOUNTAIN)	NG		K or	TRY	ŋ		HORSEBACK RIDING		INTERPRETIVE INFO	30 A	ZECI,		SKATEBOARDING	ΓАС	ACTI	FAT	BASI		NN
	RT B	NI.	3RA	ΠΟV	BIRD WATCHING		AYA	.N.O	DOG WALKING		SK F	Ŋ	IAI	ED E	\PP!	PICKNICKING	ARD	UR	'an:	OE/	or l	و	/RL
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	2	EAC	N N	X	RD	CAMPING	ANO	ROS	) DO	FISHING	ORS	ICE SKATING	TER	ОТС	ATC	CKN	KATI	POR	POR	NOV	DFTI	SWIMINING	/ALk
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1. Balfour Beach Regional Park																							
2. Bigelow Bay Regional Park																							
3. Bonnington Regional Park																							
4. Brilliant Bridge Regional Park																							
5. Cottonwood Lake Regional Park																							
6. Crawford Creek Regional Park																							
7. Crescent Valley Beach Regional Park																							
8. Glacier Creek Regional Park																							
9. Glade Regional Park																							
10. Historic Ainsworth Wharf Regional Park																							
11. James Johnstone Regional Park																							
12. Krestova Regional Park																							
13. Lardeau Regional Park																							
14. McDonalds Landing Regional Park																							
15. Morning Mountain Regional Park																							
16. Nelson Salmo Great Northern Trail																							
17. Pass Creek Regional Park																							
18. Pulpit Rock Access Regional Trail																							
19. Riondel Regional Park																							
20. Robson Boat Ramp Regional Park																							
21. Rosebery Parklands Regional Park																							
22. Rosebery to Three Forks Regional Trail																							
(Galena Trail)																							
23. Rosebud Lake Regional Park																							
24. Sunshine Bay Regional Park																							
25. Taghum Beach Regional Park																							
26. Waterloo Eddy Regional Park																							
27. Winlaw Regional and Nature Park																							
SYSTEM TOTAL	1	15	5	7	26	2	17	5	23	29	3	3	3	6	27	24	1	2	4	2	3	15	22

# 5. Ownership and Tenures



# a) Park Areas (ha) and Ownership/Tenure Type

PARK	TOTAL AREA (HA)	RDCK FEE SIMPLE	RDCK EASEMENT/ SRW	CROWN LICENCE./ LEASE	BCTFA (MOTI)	PARKLAND DEDICATION (LAND)	OTHER AGREEMENT
Balfour Beach Regional Park	4.7			4.7			
2. Bigelow Bay Regional Park	0.07			0.07			
3. Bonnington Regional Park	5.2	5.2					
4. Brilliant Bridge Regional Park	2.4	0.4	1	1			
5. Cottonwood Lake Regional Park	20.4	20.4					
6. Crawford Creek Regional Park	70.7	70.6	0.1				
7. Crescent Valley Beach Regional Park	2.5	2.5					
8. Glacier Creek Regional Park	19			19			
9. Glade Regional Park	0.9						0.9
10. Historic Ainsworth Wharf Regional Park	0.4	0.1		0.3			
11. James Johnstone Regional Park	1.8	1.8	n/a				
12. Krestova Regional Park	55.0	55.0					
13. Lardeau Regional Park	2.1			2.1			
14. McDonalds Landing Regional Park	0.3			0.02	0.28		
15. Morning Mountain Regional Park	22.4	0.7		21.7			
16. Nelson Salmo Great Northern Trail	223				223		
17. Pass Creek Regional Park	35.1	35.1					
18. Pulpit Rock Access Regional Trail	0.09	0.09					
19. Riondel Regional Park	0.9	0.9					
20. Robson Boat Ramp Regional Park	0.6			0.6			
21. Rosebery Parklands Regional Park	4.1	3.1	1				
22. Rosebery to Three Forks Regional Trail (Galena Trail)	51		0.5	50.5			
23. Rosebud Lake Regional Park	16.7	16.7					
24. Sunshine Bay Regional Park	23.6	19.9		0.2	3.5		
25. Taghum Beach Regional Park	6.4	3.4		1.9			1.1
26. Waterloo Eddy Regional Park	4.1	0.2	0.01	3.8		0.1	
26. Winlaw Regional and Nature Park	8.2	8.2					
TOTAL AREA	581.66	244.29	2.61	105.89	226.78	0.1	2.0
% OF SYSTEM	-	42%	0.5%	18%	39%	-	0.3%

## b) Property Details and Origins

PARK							7
	ACQUISTIO N DATE	ORIGIN	RDCK OWNED	RDCK EASEMENT	PROVINCIA L CROWN	BCTFA (MOTI)	OTHER AGREEMEN T
1. Balfour Beach Regional Park	2012	Crown UREP			1		
2. Bigelow Bay Regional Park	2000	Crown			1		
3. Bonnington Regional Park	1999	Crown to BID (1994)	1				
4. Brilliant Bridge Regional Park	2008	CCUB	1	1	1		
5. Cottonwood Lake Regional Park	1983	Provincial Park	2				
6. Crawford Creek Regional Park	2018	Private	28	1			
7. Crescent Valley Beach Regional Park	2013	Private	1				
8. Glacier Creek Regional Park	1995	Forest Service Rec. Area			1		
9. Glade Regional Park	2007	Columbia Power					1
10. Historic Ainsworth Wharf Regional Park	2008	Federal Wharf, Crown	1		1		
11. James Johnstone Regional Park	1989	Provincial Park	2	1			
12. Krestova Regional Park	2023	Private	2				
13. Lardeau Regional Park	2014	Crown			1		
14. McDonalds Landing Regional Park	2016	Federal Wharf, Crown			1	1	
15. Morning Mountain Regional Park	2016	Private, Crown	1		1		
16. Nelson Salmo Great Northern Trail	2005	BNSF Railway				2*	
17. Pass Creek Regional Park	1971	Crown	18				
18. Pulpit Rock Access Regional Trail	2009	Private	1				
19. Riondel Regional Park	Unknown	Unknown	1				
20. Robson Boat Ramp Regional Park	1999	Crown			1		
21. Rosebery Parklands Regional Park	2008	Society	1	3			
22. Rosebery to Three Forks Regional Trail (Galena Trail)	1996	N&S Railway, Crown		2	1		
23. Rosebud Lake Regional Park	1993	Private, Crown	3				
24. Sunshine Bay Regional Park	Unknown	Crown, MOTI	3		1	1	
25. Taghum Beach Regional Park	1991	Crown, Teck	1		1		1
26. Waterloo Eddy Regional Park	2012	Crown, Private	1	1	1		
27. Winlaw Regional and Nature Park	1989	Crown UREP (1971)	1				
SYSTEM TOTAL	1971-2023	Various Origins	69	9	13	4	2

#### Notes:

- 50 years of acquiring parkland (1971-2021)
- First acquisition: Pass Creek Regional Park acquired in 1971.
- Last acquisition: Krestova Regional Park in 2023.
- \*NSGNT consist of 28 fee simple parcels owned by the Province (BCTFA/MOTI)

# Asset Management



## a) Property Assessment of RDCK Fee Simple Land Value

PARK		
	ASSESSED VALUE RDCK OWNED LAND	ASSESSED VALUE OTHER LAND
1. Balfour Beach Regional Park		Unknown
2. Bigelow Bay Regional Park		Unknown
3. Bonnington Regional Park	\$495,000	
4. Brilliant Bridge Regional Park	\$20,500	
5. Cottonwood Lake Regional Park	\$1,082,000	
6. Crawford Creek Regional Park	\$3,797,000	
7. Crescent Valley Beach Regional Park	\$583,000	
8. Glacier Creek Regional Park		Unknown
9. Glade Regional Park		Unknown
10. Historic Ainsworth Wharf Regional Park	\$409,000	
11. James Johnstone Regional Park	\$1,905,000	
12. Krestova Regional Park	\$870,000	
13. Lardeau Regional Park		Unknown
14. McDonalds Landing Regional Park		Unknown
15. Morning Mountain Regional Park	\$183,000	
16. Nelson Salmo Great Northern Trail		\$5,590,300
17. Pass Creek Regional Park	\$3,567,000	
18. Pulpit Rock Access Regional Trail	\$84,700	
19. Riondel Regional Park	\$225,000	
20. Robson Boat Ramp Regional Park		\$131,000
21. Rosebery Parklands Regional Park	\$1,415,000	
22. Rosebery to Three Forks Regional Trail (Galena Trail)		\$1,636,200
23. Rosebud Lake Regional Park	\$388,000	\$501,000
24. Sunshine Bay Regional Park	\$3,979,000	\$1,837,000
25. Taghum Beach Regional Park	\$627,000	\$1,323,000
26. Waterloo Eddy Regional Park	\$265,000	Unknown
27. Winlaw Regional and Nature Park	\$349,000	
TOTAL	\$20,244,800	\$11,018,500
SYSTEM TOTAL	\$31,26	3,300*

#### Notes:

- It is estimated that 15% of parkland area has an unknown valuation.
- Land valuation is based on 2023 BCAA Assessed Value and does not include improvements.

## b) Facility Assessment – Improvement Costs

PARK	IMPROVEMENT COST
Balfour Beach Regional Park	Not Available
Balfour Beach Regional Park     Bigelow Bay Regional Park	Not Available
Bonnington Regional Park	\$368,610
Brilliant Bridge Regional Park	\$491,950
Cottonwood Lake Regional Park	Not Available
Crawford Creek Regional Park	Not Available
7. Crescent Valley Beach Regional Park	Not Available
Glacier Creek Regional Park	Not Available
Glade Regional Park	Not Available
Glade Regional Park      Historic Ainsworth Wharf Regional Park	\$2,441,640
11. James Johnstone Regional Park	Not Available
12. Krestova Regional Park	Not Available
13. Lardeau Regional Park	Not Available
14. McDonalds Landing Regional Park	\$250,850
15. Morning Mountain Regional Park	\$175,975
16. Nelson Salmo Great Northern Trail	Not Available
17. Pass Creek Regional Park	\$907,580
18. Pulpit Rock Access Regional Trail	Not Available
19. Riondel Regional Park	Not Available
20. Robson Boat Ramp Regional Park	\$290,800
21. Rosebery Parklands Regional Park	Not Available
22. Rosebery to Three Forks Regional Trail (Galena Trail)	Not Available
23. Rosebud Lake Regional Park	Not Available
24. Sunshine Bay Regional Park	Not Available
25. rTaghum Beach Regional Park	\$104,450
26. Waterloo Eddy Regional Park	Not Available
27. Winlaw Regional and Nature Park	\$814,700
TOTAL	\$5,846,555

#### Notes:

• Facility Condition Assessments completed in 2023 for 9 Regional Parks.

# c) Existing Park Conditions – Rapid Condition Assessment

PARK		7.	S		ш					U
	<b>જ</b>	ACCESSIBILITY, INCLUSIVITY	NATURALNESS	LOW IMPACT DESIGN	SUPPLY & CONDITION OF AMMENITIES	. w		QUALITY AND SUPPLY OF TRAILS	NT,	NATURALIZING SITES
	LOCATION & ACCESS	ACCESSIBILIT INCLUSIVITY	IRAL	M N	SUPPLY & CONDITIO	DESIGN & AMBIENCE	PARK CAPACTTY	QUALITY AN SUPPLY OF TRAILS	CONSISTENT, BRANDED SIGNAGE	IRAL
	LOCATIC	NCE!	IATL	LOW IM DESIGN	UPP	ESIG	PARK	UPP UPP RAII	ONS RAN IGN	NATU
	Ā	∢ =	Z	<u> </u>	S	Ф	С	S T	C B S	Ζ ν
Balfour Beach Regional Park										
2. Bigelow Bay Regional Park										
3. Bonnington Regional Park										
4. Brilliant Bridge Regional Park										
5. Cottonwood Lake Regional Park										
6. Crawford Creek Regional Park										
7. Crescent Valley Beach Regional Park										
8. Glacier Creek Regional Park										
9. Glade Regional Park										
10. Historic Ainsworth Wharf Regional Park										
11. James Johnstone Regional Park										
12. Krestova Regional Park										
13. Lardeau Regional Park										
14. McDonalds Landing Regional Park										
15. Morning Mountain Regional Park										
16. Nelson Salmo Great Northern Trail										
17. Pass Creek Regional Park										
18. Pulpit Rock Access Regional Trail										
19. Riondel Regional Park										
20. Robson Boat Ramp Regional Park										
21. Rosebery Parklands Regional Park										
22. Rosebery to Three Forks Regional Trail (Galena Trail)										
23. Rosebud Lake Regional Park										
24. Sunshine Bay Regional Park										
25. Taghum Beach Regional Park										
26. Waterloo Eddy Regional Park										
27. Winlaw Regional and Nature Park										
BELOW	13	20	6	7	14	13	12	14	27	18
MEETING	11	5	14	14	11	11	11	10	0	9
EXCEEDING	3	2	7	6	2	3	4	3	0	0

# 6. Governance & Funding Nelson Salmo Great Northern Trail

# a) Regional Parks Commissions

DADY										
PARK	Glacier Creek Regional Park Commission	Kaslo and Area Regional Facilities and Parks Commission	Nelson, Salmo, Electoral Areas E, F and G Regional Parks Commission	Sunshine Bay Regional Park Commission	Creston Valley Shared Services Committee	Rosebery Parklands and Trails Commission	Winlaw Regional and Nature Park Commission	Castlegar & District Community Complex Recreation	Slocan Valley South Regional Parks Commission	No Commission
Balfour Beach Regional Park										
Bigelow Bay Regional Park										
3. Bonnington Regional Park										
4. Brilliant Bridge Regional Park										
5. Cottonwood Lake Regional Park										
6. Crawford Creek Regional Park										
7. Crescent Valley Beach Regional Park										
8. Glacier Creek Regional Park										
9. Glade Regional Park										
10. Historic Ainsworth Wharf Regional Park										
11. James Johnstone Regional Park										
12. Krestova Regional Park										
13. Lardeau Regional Park		?								
14. McDonalds Landing Regional Park										
15. Morning Mountain Regional Park										
16. Nelson Salmo Great Northern Trail										
17. Pass Creek Regional Park										
18. Pulpit Rock Access Regional Trail										
19. Riondel Regional Park										
20. Robson Boat Ramp Regional Park										
21. Rosebery Parklands Regional Park										
22. Rosebery to Three Forks Regional Trail (Galena Trail)										
23. Rosebud Lake Regional Park										
24. Sunshine Bay Regional Park										
25. Taghum Beach Regional Park										
26. Waterloo Eddy Regional Park										
27. Winlaw Regional and Nature Park										
# PARKS BY COMMISSION	1	1	10	1	0	2	1	5	1	6
# OF COMMISSIONS					9					
# OF COMMISSION MEMBERS (Individuals)	12	9	5	8	4	13	11	5	7	n/a
TOTAL # OF COMMISSION MEMBERS					74					

# b) Funding – 2022 budget breakdown including the amount spent per person on parks

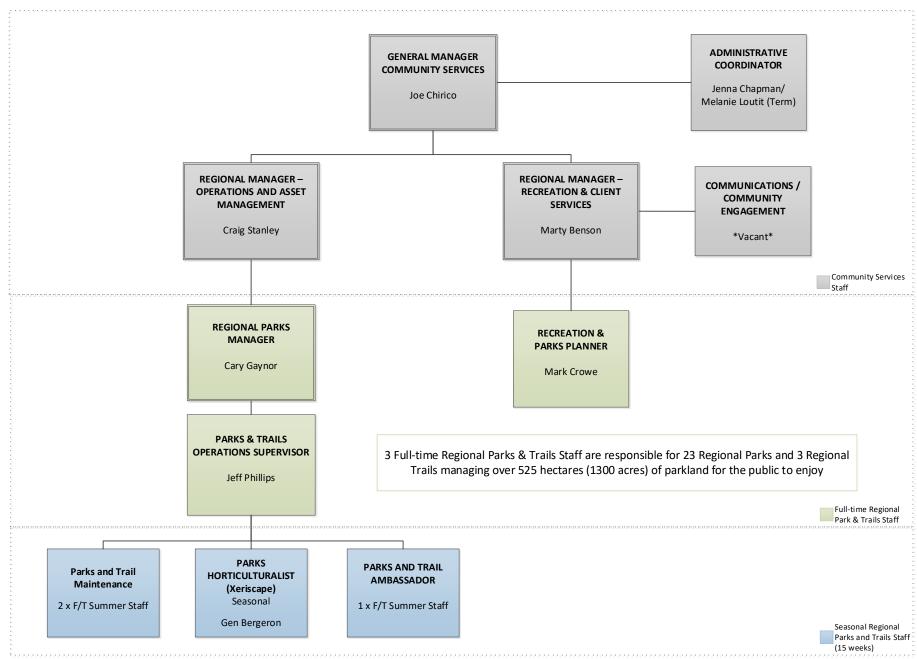
PARK			<u>_</u>
	PARKS OPERATING BUDGET*	PARKS CAPITAL BUDGET	EXTERNAL REVENUES (SPONSORSHI P & GRANTS)
Balfour Beach Regional Park	\$33,583.01	\$25,000.00	
2. Bigelow Bay Regional Park	\$25,188.01	\$5,000.00	
3. Bonnington Regional Park	\$44,889.01	\$12,000.00	
4. Brilliant Bridge Regional Park	\$24,483.01	\$15,000.00	
5. Cottonwood Lake Regional Park	\$67,422.01	\$525,000.00	\$525,000.00
6. Crawford Creek Regional Park	\$141,187.01	\$111,477.00	\$97,000.00
7. Crescent Valley Beach Regional Park	\$43,393.01	\$17,900.00	\$10,000.00
8. Glacier Creek Regional Park	\$58,083.01	\$32,000.00	\$32,000.00
9. Glade Regional Park	\$19,133.01	\$100,000.00	\$10,000.00
10. Historic Ainsworth Wharf Regional Park	\$26,833.01	\$16,043.00	\$14,043.00
11. James Johnstone Regional Park	\$27,798.01		
12. Lardeau Regional Park	\$28,083.01	\$28,000.00	\$6,565.00
13. Krestova Regional Park	Not Applicable	Not Applicable	
14. McDonalds Landing Regional Park	\$23,083.01	\$30,000.00	
15. Morning Mountain Regional Park	\$46,783.01	\$10,000.00	
16. Nelson Salmo Great Northern Trail	\$120,083.01	\$151,000.00	\$112,000.00
17. Pass Creek Regional Park	\$85,158.01	\$120,000.00	
18. Pulpit Rock Access Regional Trail	\$20,403.01		
19. Riondel Regional Park	\$23,583.01	\$8,850.00	
20. Robson Boat Ramp Regional Park	\$19,148.01		
21. Rosebery Parklands Regional Park	\$24,033.01	\$18,750.00	\$1,000.00
22. Rosebery to Three Forks Regional Trail (Galena Trail)	\$65,083.01	\$325,000.00	\$315,000.00
23. Rosebud Lake Regional Park	\$24,733.01	\$6,000.00	
24. Sunshine Bay Regional Park	\$45,161.01	\$100,000.00	\$65,000.00
25. Taghum Beach Regional Park	\$39,083.01	\$40,000.00	
26. Waterloo Eddy Regional Park	\$29,083.01		
27. Winlaw Regional and Nature Park	\$24,406.01	\$4,000.00	
TOTAL	\$1,129,898.26	\$1,701,020.00	\$1,187,608.00
SYSTEMS TOTAL (BUDGET EXPENSES-EXTERNAL REVENUES)	\$1,643,	.310.26	
AMOUNT SPENT PER PERSON ON PARKS	\$26	5.29	

<sup>\*</sup>Parks Operating Budget includes salaries and administrative costs

# 7. Existing Operating Model



## a) Regional Parks & Trails Staffing



## b) Regional Parks & Trails Roles



## c) Full time Regional Parks & Trails Staffing Roles & Services

	ratior ntena			Plan	ning a	and Do	esign		Land and Ten			imuni ageme		Fund Asse	geting ding a et nagem	nd	Deviner and Capi Proj	ital		motio Mapp				perier rtunit		Sup Con	unteer port a nmuni tnersh	nd ty	Acti Mar	Use and Activity Manage ment		ernan	ce
Contract Management	Park Operations & Maintenance	Trail Construction	Campground Operations	Engineering and Design Services	Park Standards & Park Inventory	Strategic/Systems Planning	Technical Services	Management Plans	Land Acquisition	Tenures, Permits and Approvals	Community Development	Communications and Public Relations	First Nations Relationships	Asset Management	Budgeting	Grants and Other Revenues	Development Projects (Small)	Development Project (Large)	Website and Social Media	Mapping	Park Signage	Recreation and Nature Based Programming	Visitor Services	Visitor Safety	Special Events and Park Use Permits	Interagency Relations	Stakeholder Services	Volunteer Coordination	Natural Resource Management	Patrols and User Compliance (Regulations)	Commission/Committee Coordination	Commission/Committee Liaison	Policy Development

#### 11 Core Service Functions & 34 Services

<sup>11</sup> out of 35 Services can be maintained by existing staff (Light Blue)

<sup>23</sup> out of 35 Services struggle with adequate services levels not achievable by existing staff (Light Grey)

# d) Full time Regional Parks & Trails Staffing Roles & Services

_	FFING ROLES ERVICES	ASSET MANAGEMENT	CAPITAL PROJECTS (SMALL)	CAPITAL PROJECTS (LARGE)	COMMUNICATIONS	COMMUNITY DEVELOPMENT	CONTRACT MANAGEMENT (Operations)	ENGINEERING/ DESIGN SERVICES	FIRST NATIONS RELATIONSHIPS	COMMISSION/COMMITTEE LIASON	COMMISSION/COMMITTEE MEETINGS	INTERAGENCY COMMUNITCATIONS	LAND ACQUISTION & APPROVALS	PARK OPERATIONS & MAINTENANCE	PARK INTERPRETATION	POLICY DEVELOPMENT	RESEARCH	SAFETY MANAGEMENT	STAKEHOLDER SERVICES	STRATEGIC PLANNING	SYSTEMS PLANNING	TECHNICAL SERVICES	TRAIL CONSTRUCTION	MANAGEMENT PLANS	NATURAL RESOURCE MANAGEMENT	PATROLS	USER COMPLIANCE ( REGULATIONS)	PROGRAMMING	SPECIAL & COMMUNIYT EVENTS PERMITS	VISITOR EXPERIENCE	VISITOR SERVICES	VOLUNTEER COORDINATION
1.	Regional Parks & Trails Manager																															
2.	Regional Parks & Trails Planner																															
3.	Regional Parks & Trails Supervisor																															

**Blue** – Services can be achieved with existing staff

**Grey** – Service cannot be achieved adequately with additional staff

White – Service not directly applicable to role

# e) Drivetime (return trip time from Nelson) per visit for Parks Staff

PARK									
	e)	e e	ō.	ø.	e.	.e	.e.	8	
	0-20 Minute	21-40 Minute	41-60 Minute	61-80 Minute	81-120 Minute	121 -140 Minute	141-160 Minute	>161 Minutes	
	-0 -0	2 2	14 ∑	<b>6</b> 1	8 ⊠	Η Σ	71 N	7 Σ	
Balfour Beach Regional Park									
2. Bigelow Bay Regional Park									
3. Bonnington Regional Park									
4. Brilliant Bridge Regional Park									
5. Cottonwood Lake Regional Park									
6. Crawford Creek Regional Park									
7. Crescent Valley Beach Regional Park									
8. Glacier Creek Regional Park									
9. Glade Regional Park									
10. Historic Ainsworth Wharf Regional Park									
11. James Johnstone Regional Park									
12. Krestova Regional Park									
13. Lardeau Regional Park									
14. McDonalds Landing Regional Park									
15. Morning Mountain Regional Park									
16. Nelson Salmo Great Northern Trail									
17. Pass Creek Regional Park									
18. Pulpit Rock Access Regional Trail									
19. Riondel Regional Park									
20. Robson Boat Ramp Regional Park									
21. Rosebery Parklands Regional Park									
22. Rosebery to Three Forks Regional Trail (Galena Trail)									
23. Rosebud Lake Regional Park									
24. Sunshine Bay Regional Park									
25. Taghum Beach Regional Park									
26. Waterloo Eddy Regional Park									
27. Winlaw Regional and Nature Park									
TOTAL PARKS	7	3	2	3	5	0	2	5	
Vast distance to parks mean that parks staff spend considerable time travelling for basic service calls, maintenance and operational activities.		of workday per visit		of workday per visit		of workday per visit	More than 35% of workday driving per visit		